

CONSTRUCTION AND DEMOLITION FORUM:
CLOSING THE LOOP ON C&D MATERIALS
STATE OF CALIFORNIA
INTEGRATED WASTE MANAGEMENT BOARD

JOE SERNA, JR., CALEPA BUILDING
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APPEARANCES

BOARD MEMBER

Mr. Gary Petersen

Ms. Pat Wiggins

PANEL MEMBERS

Mr. Stephen Bantillo, Commercial Solid Waste Program
Manager, City of San Jose, C&D Diversion Council

Mr. Adam Barrows, Two Rivers Demolition, Inc.

Mr. Jack Ezekial, Senior Transportation Engineer, Caltrans

Mr. Charlie Ketcham, Commander, Navy Region Southwest, San
Diego Navy Base

Mr. Raffy Kouyoumdjian, Integrated Waste Management
Specialist

Mr. Gary Van Dorst, Solid Waste Manager, City of Redlands

Dr. Wayne T. Williams, Program Coordinator, Solid Waste
Planning and Recycling, County of San Diego

Mr. Glen Worthington, City of Irvine

STAFF

Ms. Bendan Blue, Board Advisor

Ms. Nancy Carr, Staff

Ms. Catherine Cardoza, Acting Branch Manager

Mr. Greg Dick, Staff

Ms. Terri Edwards, Staff

Mr. Robert Horowitz, Staff

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APPEARANCES CONTINUED

STAFF

Mr. Zane Poulson, Staff

Ms. Lorraine Van Kekerix, Acting Deputy Director,
Diversion, Planning & Local Assistance Division

ALSO PRESENT

Mr. Evan Edar, CRRC

Mr. Dave Staub, Solid Waste Superintendent, City of Santa
Clara

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1 PROCEEDINGS

2 ACTING DEPUTY DIRECTOR VAN KEKERIX: I get to do
3 the emergency announcement. I've been practicing my Vanna
4 White pointing skills, so hopefully I'll do all right.

5 Everyone should look around now and identify two
6 exits that are closest to you. In some cases, those exits
7 will be in back of you. In the event of an alarm, we are
8 required to evacuate this room immediately. If that
9 happens, please take your valuables with you and staff
10 will attempt to assist you in finding the nearest exit.
11 But you should also know that you can just follow the exit
12 doors by the ceiling-mounted exit signs.

13 The evacuees will exit down the stairways and
14 possibly go to a relocation site across the street in
15 Cesar Chavez park. If you cannot use the stairs, you will
16 be directed to a protective vestibule inside a stairwell.
17 If you have to relocate out of the building, please obey
18 all the traffic signals and exercise caution when crossing
19 the street.

20 So hopefully we will not have any kind of
21 emergency evacuation and we can just get on with our
22 program for today.

23 I'd like to welcome you here, as well as all of
24 the people that are listening in on the web as this is a
25 live web telecast. If you have any questions and you're

1 out about on the web, you can e-mail us at tedwards -- so
2 that's tedwards@ciwmb.ca.gov. On the subject line just
3 type in C&D forum, and we will know that your message is
4 in regards to this forum. If we are not able to get to
5 your question during our question and answer sessions, we
6 will get back to you after this forum with a response.

7 Our agenda today is pretty full. We will have
8 two panels and a question and answer session at the end of
9 each panel with a short break between the panels. The
10 first panel will be on creating infrastructure for
11 diverting C&D materials, and the second panel will cover
12 markets for C&D materials.

13 Finally, back to more of the logistics. There
14 are rest rooms on this floor, out the doors at the back of
15 the room and to the left. And we're going to try to wrap
16 this up at 12:30 if possible since we have a Board meeting
17 starting at 1:30. If you need something to eat, there is
18 a snack bar downstairs. And you're welcome to go there
19 and get yourself something to eat.

20 Now I'd like to introduce our Board Chair of the
21 Sustainability and Market Development Committee, Gary
22 Petersen, who has a few words for you about C&D diversion.

23 BOARD MEMBER PETERSEN: Thank you, Lorraine.

24 Good morning, everybody.

25 First, I'd like to see some hands on who is

1 involved in the private sector side of C&D recycling in
2 the room. And from the cities and counties. Well, great.

3 Well, first of all, I'd like to thank the
4 panelists for making the trip up here today and to make
5 the presentation on a subject that I have been involved
6 with for a long, long time, which I'll explain in a few
7 minutes.

8 And it looks like we have a great audience. You
9 guys are all enthusiastic about building materials, right
10 up and down. Implementing diversion programs that target
11 major material types is the most effective method for a
12 jurisdiction to meet its AB 939 goals. Construction and
13 demolition, or C&D, waste is a major material type that
14 can significantly impact jurisdictions' rates.

15 As many of you know, there is a lot of
16 development occurring in California these days, building
17 everywhere, generating a lot of C&D. One of the things
18 the Board has done to help address this issue is to
19 conduct a new waste characterization study that looks
20 specifically at wastes from construction and demolition
21 debris sources. The study gathered information on the
22 quantity and composition of C&D waste in major
23 metropolitan areas of the state, providing us with more
24 detailed information on this important waste stream than
25 ever before.

1 As a result of the study, we now have detailed
2 data for several different sectors, such as new
3 construction of both residential and non-residential
4 buildings, remodeling projects, roofing, and demolition
5 projects. The study revealed that up to 70 percent or
6 even more in the business -- though we can probably get
7 higher than that -- of the waste from those sources are
8 potentially recoverable and there is still a lot of
9 asphalt, concrete, wood, and other materials available for
10 recycling. The study will be discussed at the June Board
11 meeting, and reports on the study will be published at
12 that time.

13 Although many jurisdictions have adopted C&D
14 ordinances or policies to address this waste, it is clear
15 they must have adequate infrastructure in place to handle
16 the materials to realize any diversion. This will be a
17 key to the success of any jurisdiction's C&D program. For
18 even with ordinances in place, it may be ineffective or
19 not enforced in absence of adequate infrastructure. And
20 that's the topic of panel one today.

21 Also, while it's good to recycle these materials,
22 it's best to close the loop by purchasing back recycled
23 content products, and more specifically for this forum,
24 recycled content products generated from C&D waste.
25 Creation of markets for C&D materials will be the focus of

1 our second panel that will include a presentation by
2 recycling market development zone, RMDZ, staff on the
3 resources available to assist the creation of markets for
4 C&D materials.

5 We are hosting this forum today because many
6 jurisdictions have asked about establishing infrastructure
7 and how to close the loop on this material through
8 purchasing and creation of markets. We also realize there
9 are many challenges to implementing diversion programs,
10 especially C&D programs. Our speakers today have a wealth
11 of information to share with you on these topics.

12 I will just share with you some of the history.
13 We were involved, my company, Ecolo-Haul Recycling, back
14 in the earlier '70s and into about 1970s, 1980s a project
15 in Santa Monica where we found that we had some extra room
16 in the city yards. And we were trying to figure out what
17 we were going to do with this extra room. And we talked
18 to a demolition company, Blue Diamond cement company, if
19 they'd be interested in working with us on recovering C&D
20 materials, mostly asphalt and cement from road beds. So
21 we brought it into the city yards. We ground it back up.
22 And the city of Santa Monica at the time had a huge
23 rebuilding project for roads within the city. And we
24 consistently brought in stuff from all over the city of
25 Los Angeles because we were surrounded at the time and

1 used that road base for the city of Santa Monica. So it
2 started early on when we got into this.

3 And then approximately we were working on --
4 called the greening of the white house in the '90s, early
5 '90s. Got us involved with a bunch of guys -- people from
6 all over the country to do this project. And what
7 happened was we decided -- and there was a couple of very
8 instrumental leaders coming out of this project of
9 greening the white house that started the U.S. Green
10 Building Council. And part of that was we were talking
11 about we're going to do the thing on energy efficiency and
12 the building envelopes. And I'm saying, hey, guys, we
13 have an opportunity bringing buildings down to recycle
14 this stuff and opportunity for construction and demolition
15 debris or construction debris when you're actually
16 building the building. And many of you know that LEEDS
17 now has criteria for doing this.

18 And some of the projects we worked on were really
19 fun. I mean, it's like Tim Allen and Home Improvement.
20 We did a project in L.A. which was originally the Hughes
21 Aircraft factory. We brought down 11 of the 22 buildings,
22 which it probably ended up where we have two huge piles of
23 construction and demolition debris on site. And the fun
24 thing was that there were seven miles of roads that were
25 designed into the project. And with the asphalt and the

1 stuff pulled out of the building, we were able to use that
2 for the road base for the entire project. And we got a 92
3 percent recycling rate.

4 So anyway, there's a bunch of projects we've done
5 along the years, NRDC and a bunch of them. I know what
6 the business is about and how it works. And it's a lot of
7 fun, because it's a new frontier. And we're also dealing
8 with one-third of the waste stream, which is a big part of
9 what we're doing.

10 The other impact that is more global -- I don't
11 know if anybody read USA Today or yesterday. There's a
12 whole series in here this week on climate change and
13 global impacts on what we're doing. This industry --
14 especially what we're doing in C&D has huge impacts on
15 global warming from all the resources that we can save and
16 not contribute to global warming gasses.

17 So I hope today that you find this very
18 interesting and gather a lot of information and we kick
19 C&D out in the forefront and make it happen in the
20 recycling world.

21 And I want to thank you for letting me open this
22 up today. And I'd like to turn this back over to
23 Lorraine. Thank you very much.

24 ACTING DEPUTY DIRECTOR VAN KEKERIX: Next we have
25 an opportunity to hear a little bit more about the Board's

1 newest characterization study. We're just getting the
2 pieces finalized, and we will be presenting the whole
3 study, all the parts at the June Board meeting. On Board
4 meeting day itself, not at the Committee meeting. But
5 Nancy Carr is going to tell you a little bit about the C&D
6 portion of the study.

7 MS. CARR: Well, as Gary mentioned, it's the
8 first time we've done a study specifically on waste from
9 C&D activity. So we're very excited about that. And what
10 better place to tell everybody about it than here today.
11 And I think Gary gave you a lot of information of the
12 detail that we're going to have on material types and
13 sources and amounts.

14 But what I wanted to let you know about today is
15 part of that study was looking at ways to characterize C&D
16 waste since it is different from typical MSW. So one of
17 the things we looked at as part of that study was to do a
18 visual method of how to characterize that waste because
19 it's so big and bulky it's hard to hand sort it. So we
20 used a visual method to do the statewide study, but we
21 also tested and developed a method specifically for local
22 government staff to use, for non-experts to be able to go
23 out and look at their own C&D loads to get more
24 information on what is happening in their own
25 jurisdictions, at their own local landfills, if you want

1 to look at that instead of having to depend on the
2 statewide study that we did.

3 So what we have today is a draft version of the
4 method report that we put together. This is the actual
5 method step by step that you could use to go out and look
6 at your own C&D loads. It has definitions of material
7 types and a little aid to help you, you know, kind of
8 calibrate yourself to look at loads visually to try to
9 determine the materials that are in it and the amount of
10 those materials.

11 So what I'm going to do is put some copies of
12 this on the back table, and feel free to take a copy if
13 you think you're going to go out and look at your own C&D
14 loads, which I highly recommend, to really see what's
15 going on at your local landfills. And this is still a
16 draft version. When it's finalized, we'll publish it on
17 the website on the publications page and we'll let you
18 know when it's final. It's pretty much almost final, so
19 you can sort of depend on this version now, but it's not
20 quite final.

21 I didn't bring a lot of copies. So if we run
22 out, I have a sign-up sheet to sign up and I'll get you a
23 copy. Or I'll put my business cards back there too if you
24 want to call me or e-mail me and let me know you'd like a
25 copy. This is available today, brand-new, so I hope you

1 take a look at it and go out and look at your loads.

2 Once you gather your data, you need to analyze it
3 to get an overview of what your loads look like. And part
4 of what we're doing with this tool is to develop an
5 automatic calculator so you can enter your own data. And
6 the calculator will spit out your overall composition data
7 for you. That's not quite finished yet. But when it is
8 done, we will have that up on our website for you also.
9 But this has an overview of how you can calculate your
10 data if you want to. And if you get confused about that,
11 call me up and I'll be happy to help. But that's because
12 it's not all that complicated. But that is another part
13 of this tool would be the automatic calculator that we'll
14 have on our website.

15 ACTING DEPUTY DIRECTOR VAN KEKERIX: Now I'd like
16 to pass the microphone over to the moderator of panel one,
17 Zane Poulson, who has been with the Board's Office of
18 Local Assistance for several years. And he's one of a few
19 staff within the Office of Local Assistance who currently
20 specializes in C&D outreach for local jurisdictions. And
21 Zane will go over more details on panel one and moderate
22 the panel for you.

23 MR. POULSON: Thank you, Lorraine. Our first
24 panel today will be sharing experience with infrastructure
25 needed to capture and recycle construction and demolition

1 waste. We know that developing the infrastructure is a
2 key element for the successful C&D recycling program. And
3 our panelists have agreed to share their expertise with
4 us.

5 I want to remind you if you'd like materials and
6 handouts related to today's forum, please place your name
7 and e-mail address on the sign-up sheet in the back of the
8 room. Also, please hold your questions until the Q and A
9 session following their presentation. For those of you
10 listening via our webcast who wish to participate in the Q
11 and A session, you can e-mail your questions to Terri
12 Edwards at tedwards.ciwmb.ca.gov with C&D forum in the
13 subject line.

14 Our first panelist is Charlie Ketcham.
15 Mr. Ketcham enlisted in the Navy in 1975, was an
16 operations specialist. In 1989, he started his solid
17 waste management career as Naval Amphibious Base
18 Coronado's first recycling manager. In 1998, Mr. Ketcham
19 was selected to the staff of Commander Navy Region
20 Southwest Integrated Solid Waste Management Program.

21 Mr. Ketcham is currently the construction and
22 demolition debris diversion manager for Navy Region
23 Southwest Integrated Solid Waste Management Program and
24 works out of Navy Base San Diego. His expertise includes
25 organizing the infrastructure that the Navy needed to

1 implement their C&D debris recycling policy. In 2005,
2 this program diverted in excess of 82 percent of all C&D
3 debris generated within the metro San Diego region by the
4 Navy and Marine Corps community. Mr. Ketcham is a member
5 of the Solid Waste Association of America. He currently
6 holds two certificates: One as a collection systems
7 manager and the other as a construction and demolition
8 manager.

9 Mr. Ketcham.

10 (Thereupon an overhead presentation was
11 presented as follows.)

12 MR. KETCHAM: Thank you. I'm not real familiar
13 with these types of panels. First, I'd like to thank Zane
14 and Maria and the rest of the Integrated Waste Management
15 Board for inviting me up here this morning to give you a
16 little perspective on how the military is addressing
17 construction and demolition debris issues.

18 I'd like to talk to you a little bit about the
19 region itself. Commander Navy Region Southwest is
20 headquartered out of San Diego, California. Our mission
21 is to provide support services to naval installations and
22 ships located throughout California, Arizona, and Nevada.
23 We currently have 15 major installations that are open, 65
24 plus ships home ported in southern California, well over a
25 dozen aircraft squadrons, and half a dozen helicopter

1 squadrons.

2 Personnel levels are currently in excess of
3 117,000 folks, military and civilian. So we have a
4 relatively large community to deal with. Some of those
5 installations are as far north as Fallon, Nevada. We
6 address CBC Port Hueneme Naval Air Weapons Station, China
7 Lake. We have four installations in the San Diego area.
8 So we're pretty well spread out.

9 The landfill that the military community uses in
10 San Diego is the Miramar Landfill. It is 800-plus acres
11 located on DOD property, Department of Defense property.
12 That area is leased to the City of San Diego. The City of
13 San Diego operates that landfill. And as part of that
14 lease agreement, the Navy and the Marine Corps community
15 were allowed free tipping. That sets up some pluses and
16 minuses which I'll get into in a minute which you can
17 imagine.

18 Miramar Landfill was initially scheduled to close
19 in 2005. Its projected life as of now is 2012. They just
20 opened the last cell at Miramar as it stands now. So we
21 have a finite closure date which is part of the reason
22 that this program that I operate came into existence.

23 Part of the extension the City of San Diego
24 directly credits to the military and the program we've
25 kept well over a million tons of potentially landfillable

1 material out of the landfill since this program started.
2 There may be hope for the landfill to stay open longer.
3 There is a process ongoing now to extend the elevation of
4 the landfill. I have personal opinions about how that
5 will come out, but it probably will happen in the end.
6 But we certainly can't count on that, so we continue to
7 work on the efforts that we are.

8 --o0o--

9 MR. KETCHAM: The reason that we developed this
10 program, essentially the City of San Diego came to us in
11 1988 or '89 -- us being the military community -- and had
12 figured out that they would never reach compliance with AB
13 939 as a city with the amount of material that the Navy
14 was landfilling at that time. So they came to us and
15 asked us to try to figure out a way to reduce the amount
16 of material that the military community was putting in the
17 landfill.

18 I'm going to focus today mostly on the City of
19 San Diego, partly because that's where I am all the time.
20 That's where I'm headquartered. And we have a unique
21 relationship there with the City that allows us to do the
22 program that I'm going to explain to you a little bit.

23 One of the problems that we had or the challenges
24 that we had was that because the Navy and the Marine Corps
25 community was allowed free tipping, the mind frame was

1 simply load it up and load off and haul it off to the
2 landfill. We don't need to do anything else with it.
3 It's the cheapest way to get rid of it. And we don't need
4 to do anything else with it. That mind set was well
5 imbedded in everyone. And to change that mind set is a
6 challenge that unfortunately I still continue to deal with
7 with some folks, although over the last five years we have
8 been able to do that.

9 When the City came to the military, we developed
10 what was called at that point a nine point-plan. We sat
11 down amongst the military folks and tried to plan out how
12 we would be able to resolve this issue. That nine
13 point-plan then turned into an instruction which I'm going
14 to talk to you here about briefly.

15 --o0o--

16 MR. KETCHAM: We established what's called a
17 Memorandum of Understanding, sort of the military term,
18 although it's used in many municipalities as well somewhat
19 with the City. And what we basically said in that
20 Memorandum of Understanding was that we did understand
21 what the issues were and that we had a plan in place now
22 to address those issues.

23 One of the keys to that Memorandum of
24 Understanding that came out of the nine point-plan was
25 that we decided the only way that we would be able to

1 physically control what we did or did not enter the
2 landfill was to issue what we call landfill coupons. So
3 sort of the end result is -- I'm getting ahead of myself a
4 little bit. But the end result was today and over the
5 past five years, the Navy sends nothing to the landfill
6 that doesn't have what's called a landfill coupon with us.
7 There's a process for monitoring that.

8 We then developed a regional instruction -- of
9 course the military doesn't function at all without
10 instructions and guidelines. So we had to develop that
11 guideline. It's called Commandant Navy Region Southwest
12 Instruction 11350.1. The point I want to make to that is
13 that the instruction carries the same weight as an
14 ordinance would in the city. Once you get it to a written
15 document and instruction phase, you begin to have a little
16 bit of weight when you go in and talk to people and you
17 can put it down on the desk and say the admiral signed
18 this. This is law. This is not if you feel like doing
19 it. So that was a big step for us.

20 --o0o--

21 MR. KETCHAM: There are four types of landfill
22 coupons that we issue. Landfill coupons are issued only
23 out of my office, and there are only about three folks,
24 myself and a few folks in my office, who are authorized to
25 sign those coupons. Mixed construction and demolition

1 debris coupons, that's for material that we don't have the
2 place to get rid of. General refuse coupons, that's the
3 normal solid waste refuse stuff that's generated. Clean
4 green coupons which are obviously clean green and clean
5 fill coupons. So we regulate what goes in and the
6 landfill tracks those four. I get a monthly report of
7 those by coupon type.

8 --o0o--

9 MR. KETCHAM: Let's talk about the instruction a
10 little bit. The instruction requires all work with
11 contractor and navel generators to submit either what's
12 called a Solid Waste Management Plan or an Opportunity
13 Assessment Form. We drawn the line at 500 tons at
14 perceived waste or generated waste as the line between
15 large projects and small projects. What we didn't want to
16 do was burden folks who have to go out and tear up a
17 sidewalk or that kind of thing would have to produce a
18 document -- an encompassing document called a Solid Waste
19 Management Plan. So we gave them a one-page form to do
20 which is an Opportunity Assessment Form.

21 --o0o--

22 MR. KETCHAM: On that plan or form, the project
23 form, and the contractor, whoever is involved, must
24 indicate the types and amounts of waste to be generated
25 and the proposed final disposition of those wastes. Plan

1 must indicate what and how much debris is expected to be
2 diverted and recycled and how much is expected to go to
3 the landfill. So at that point early on in the process
4 we're asking the project managers and the managers --

5 --o0o--

6 MR. KETCHAM: -- to actually stop whatever it is
7 they've been doing and take a look at what waste they're
8 going to generate. And not only what they're going to
9 generate, but what it is they're going to do with that
10 waste.

11 This is an actual cover sheet of a Solid Waste
12 Management Plan. This is actually a project that's going
13 on now. They're constructing a new main gate and entrance
14 at the naval area station in North Islands.

15 --o0o--

16 MR. KETCHAM: This gets to be hard to read, and
17 I almost can't read it. I apologize for that. But things
18 that I wanted to point out in there are that this
19 particular project they have defined they're going to
20 generate 3,384 tons of waste and that 92.7 percent of that
21 waste they're going to divert away from the landfill. So
22 we have minimum requirements that we put on our
23 contractors. The Navy standard, what's called the measure
24 of merit, is a 40 percent diversion reduction. That
25 instruction also says or the State mandate, whichever is

1 higher. We ask all of our contractors to target a minimum
2 of 50 percent. But when I talk to them officially, I also
3 let them know that I know better. You know, 50 percent is
4 kind of the bear minimum. So this particular project is
5 very well done. These guys are R.E. Birch Company we've
6 been working on with a lot of these projects. I was very
7 happy to see this 92.7 percent diversion rate when it came
8 in.

9 --o0o--

10 MR. KETCHAM: Again, this is a little bit hard
11 to read and I apologize. But what I wanted to show us
12 here is their material breakdown. They've broken down all
13 the materials: Concrete, steel, wood, asphalt, soil,
14 masonry, clean green, et cetera, and indicated to me how
15 many tons they're going to divert away from the landfill.
16 So this is sort of the process. I apologize for it being
17 so small.

18 --o0o--

19 MR. KETCHAM: Once they have done this plan, it
20 is submitted to my office and reviewed by me. I'm looking
21 for their efforts in the recycling, reuse, diversion, and
22 landfill disposal as a last option. That plan is either
23 approved by me as submitted or I send it back to them with
24 comments if I see, you know, something that I don't like
25 there. I just got done reviewing one before I came up

1 here where 22 said they were going to send 1200 tons of
2 cardboard to the landfill. Well, not on my watch, as we
3 say in the military. So that went back for comments and
4 they came back and said, yeah, we didn't really mean that.
5 But I still find folks who kind of only -- sometimes I
6 feel like they're testing me to see if I really read them.
7 But that's okay. Not too many of them get by me. As well
8 as anything else, because my good buddies up at the
9 landfill, if a load of that happened to come in, would
10 take a nice digital picture of it and e-mail it to me and
11 say, "What are you doing?" And then I get to take that
12 back to the contractor and say, "What are you doing?" But
13 so the plans are reviewed and approved through my office.

14 --o0o--

15 MR. KETCHAM: Once they've been approved and the
16 construction office gives the notice to proceed, our
17 office will issue at the contractor's request through the
18 project manager, the Navy project manager, a request for
19 initial coupons. One of the ways that we found was best
20 to control the landfill coupons and make sure they weren't
21 being misused or abused was to only issue them for
22 30 days. So there is a start date. Thirty days later
23 those coupons expire. Okay.

24 The landfill counts all those as they come
25 through the gate. They send me a report. And the

1 contractor when he wants his second month's worth brings
2 me back the ones he didn't use. So that way I know
3 they're not out there being used for non-military waste
4 being disposed of at the landfill, which at one point was
5 a pretty big problem for us. So we went to that 30-day
6 program.

7 Once the project is underway, the military
8 project manager -- well, the project manager and myself
9 will make periodic checks to the site to ensure that that
10 diversion is occurring. It's one thing to tell me you're
11 going to do it. It's another thing to show me you're
12 doing it. So we do have a process in place for myself to
13 go out and make sure that's working.

14 Part of the instruction and part of the contracts
15 when they're let also requires the project to submit
16 monthly diversion reports. Again, that's a check for me
17 to know they are in fact doing what they said they are
18 going to do. And to be honest with you, that's the
19 biggest problem I have right now is drawing those reports
20 in. It's a paperwork drill that our contractors are not
21 familiar with doing and they consider it a burden. I
22 consider it something they need to do to continue their
23 project. So once in a while I go around and around with
24 them about that, but it's not really that big of an issue.

25 --o0o--

1 MR. KETCHAM: Does the program work? In the
2 year 2005, the Navy generated potentially 247,445 tons of
3 landfillable construction and demolition debris.
4 Utilizing this program, we were able to divert away from
5 the landfill in excess of 200,000 tons. The diversion
6 rate in excess of 82 percent. This in an area where
7 there's no mixed C&D recycling facility yet.

8 --o0o--

9 MR. KETCHAM: End uses for the diverted
10 materials. We have a very good relationship with the
11 landfill, and they are able to utilize a lot of the
12 materials that potentially could have been landfilled in
13 other ways such as their mill to asphalt projects that
14 generate milled asphalt. That asphalt is reused on a
15 project or sent to a landfill for temporary roads.
16 Eight-hundred acres is a lot of space. They lay that
17 material down as roads and were given credit as a
18 diversion on that because it's not going to the whole.
19 Asphalt normally ends up to local area recyclers.
20 There is an infrastructure in the San Diego County,
21 especially in the San Diego east county, where there are
22 concrete and asphalt recyclers. If you were to call
23 Miramar Landfill right now and ask them if they accept
24 concrete and asphalt for the whole, they will tell you
25 they do. And they do. They charge \$43 a ton for that.

1 My program will not allow my Navy or Marine contract to
2 put concrete or asphalt in the landfill. We banned it
3 from the landfill. It's sent to recyclers.

4 Concrete used on base normally is a base material
5 or sent to recyclers out in town, clean fill material, the
6 landfill accepts from us. And they use it there as ADC.
7 Again, doesn't count against us as going in the hole.
8 Greens go to the greenery at the landfill. They go
9 through their composting facility. We're allowed to draw
10 greens from the landfill whenever they want mulch or
11 compost material. Drywall cutting go to the greenery as
12 well.

13 One of the areas with the contractors that I face
14 some difficulty with, they're not yet real willing to
15 separate their drywall cutting -- their clean drywall
16 cutting from the rest of their waste, but we're working on
17 that one. Clean wood cutting go to the landfill. They
18 are ground up for wood chips. Again, don't go to the
19 hole.

20 And reuse materials that come out in the Navy and
21 San Diego working very hard on their Navy housing. There
22 are redevelopment projects for three or four Navy housing
23 areas in San Diego going on now. All of that material
24 gets reuse. Material is the stoves, the garage doors,
25 windows, refrigerators, all of the white goods, all those

1 kinds of things, as a mandatory rule or pull out. And
2 it's most of them end up down in Mexico. But the
3 contractors report all of that to me as diverted material.

4 --o0o--

5 MR. KETCHAM: This is just a graph that shows
6 you that in 1998 before this program was put into effect
7 the Navy was contributing well over 20 percent of all the
8 material that was buried at the Miramar Landfill. In
9 1999, when we instituted the program, we were able to drop
10 that down. And in the last year, we were about five and a
11 half percent of the 1.5 million tons of material that's
12 buried every year at the Miramar Landfill. City is very
13 happy with us.

14 --o0o--

15 MR. KETCHAM: In conclusion, this type of
16 program can work. I think I'm living proof of that. City
17 of San Diego, as most of you probably know, has developed
18 the C&D ordinance in part modeled by this program. We
19 worked with the City probably for a year or so in
20 development of their ordinance. If you don't know, they
21 are holding that ordinance until they open a mixed C&D
22 facility at Miramar. I won't tell you my personal views
23 of that. But we're waiting for that to happen.

24 If you're going to institute a program like this,
25 you must have the buy-in from all involved, whether that's

1 forced or voluntary. You must write it into your RFPs.

2 You have to start very early on in the process, or you're
3 doomed for failure in my opinion.

4 On site source separation is a must for this kind
5 of a program. Contractors will balk at that. And in some
6 limited instances, that may be a concern. My personal
7 opinion is that's an excuse.

8 Lastly, don't write it if you can't enforce it.
9 There are ordinances out there that are not enforced.
10 They don't have the manpower to enforce the ordinance.
11 And it becomes an ordinance like a lot of others. It's on
12 the books, and that's all it is. So if you're considering
13 a program like this or an ordinance like this, be ready to
14 back it up or you're wasting your time.

15 I appreciate you taking the time to listen to how
16 the Navy dealt with their program. We're proud of our
17 program. I'm sorry. I didn't have one last slide. Okay.
18 I'll be around. I have business cards. I'll be more than
19 happy to give you my information. I left it off of my
20 presentation, but I'll give you my e-mail and phone
21 numbers and be more than happy to talk with any of you.
22 Thank you.

23 MR. POULSON: We just got an update from
24 cyberland. We have about 20 people listening to our
25 webcast, so we're very happy about that. And grateful

1 that people are using the webcast option.

2 Our second panelist is Dr. Wayne Williams. Dr.
3 Williams is a Program Coordinator for solid waste planning
4 and recycling at the County of San Diego. He received his
5 doctorate in plant pathology from University of California
6 Davis. For 15 years, Dr. Williams worked in international
7 development in 19 different countries, primarily in Latin
8 America. During that time, he began working to improve
9 landfills, dumps, and recycling in Guatemala, Costa Rica,
10 El Salvador, Ukraine, Moldova, Uzbekistan. For the County
11 of San Diego, he helped develop a regional strategy for
12 developing construction and demolition ordinances. He set
13 up an infrastructure to handle the C&D and disaster waste
14 from the October 2003 fires in San Diego and is helping
15 finance a new C&D facility in the county. He is the
16 recipient of the National Sol Finestone Environmental
17 Award and the 2005 President's Volunteer Service Award.

18 Welcome, Dr. Williams.

19 (Thereupon an overhead presentation was
20 presented as follows.)

21 DR. WILLIAMS: Thank you, Zane. Thank you very
22 much for arranging the conference. Thank you, Maria, for
23 all of your help. It's my pleasure to be here today.

24 C&D, in January of 2002 in order to follow AB
25 939, the County Board of Supervisors for San Diego

1 directed the staff to come up with a plan to --

2 --o0o--

3 DR. WILLIAMS: -- get us to 50 percent and
4 maintain that 50 percent. We looked at the waste stream
5 going in, and about a third of it was C&D materials and a
6 third is organics. So we've picked both of those as our
7 major topics for our program in the past four years. We
8 started on C&D. The first thing we did was to find that
9 the Integrated Waste Management Board had come up with a
10 model ordinance. And we checked with all of the -- we
11 came up with and checked with all the jurisdictions in the
12 state and chose all those as models to use to draft up our
13 C&D ordinance. And we wanted to do this in group for San
14 Diego County as a region. There are 18 jurisdictions.

15 So going to the San Diego Local Task Force -- San
16 Diego Association of Governments, we went to the Local
17 Task Force of which the County is a member and said let's
18 do this all together. Let's have one ordinance if we're
19 going to have an ordinance. Let's have one set of forms
20 the contractors can use so they're not confused. This
21 uniformity was the rule during this process. We want to
22 keep it simple so people wouldn't be confused and then we
23 wanted an ordinance that was accountable. Any contractors
24 or developers would have to have a waste management plan.
25 There had to be deposits -- deposits could be returned on

1 a pro rata basis based on how much was returned.

2 During this period, all the San Diego meetings of
3 the Technical Advisory Committee for this were open public
4 hearings. We had about ten of those public hearings. And
5 then several workshops were held with stakeholders to find
6 out what the needs of the stakeholders were. Instantly,
7 the argument came up, let's not have an ordinance. Let's
8 have a policy. Policy, so we analyze that. Okay. What
9 are the advantages and disadvantages of a policy versus an
10 ordinance?

11 The conclusions that this county staff at least
12 has come to were that -- as well as Allied Waste were that
13 an ordinance drives the technology. The policy drives
14 status quo. For example, the City of San Diego decided
15 they originally wanted a policy instead of an ordinance
16 and we talked with them vehemently -- not in a hateful
17 way, but a cooperative manner. It was an ordinance that
18 would drive the technology and ensure a policy would not.

19 One of the things an ordinance would drive is
20 the -- are the facilities which is an next part of this
21 presentation. Since San Diego didn't have any mixed C&D
22 facilities at that time, the arguments by the developer
23 community was that we shouldn't have an ordinance until we
24 have the facilities on line. And the other argument was,
25 well, we won't have the facilities unless we have the

1 ordinance. So it's chicken versus the egg.

2 We're going forward with the ordinance aspect.

3 And now so is the City of San Diego. And about ten of the
4 jurisdictions in the county are going for ordinances as
5 well, either are considering them or have adopted them
6 with two or three cities going for a policy.

7 One of the things that happened in the region was
8 the City of San Diego decided to go ahead first on this
9 issue of developing an ordinance, and the City Council
10 directed the staff to get an ordinance drafted. One of
11 the things they didn't have, however, was the
12 administrative protocols within the city on how you would
13 deal with this.

14 We know from Stephen Bantillo his trials and
15 victories in how to do this. And so the County decided
16 that we would have the administrative protocols set before
17 we go to the Board of Supervisors. That's all done. We
18 have everything set. We know how to deal with the
19 deposits. We know how to deal with the enforcement. We
20 know how much staff we have to have and we're ready to go
21 so that when this ordinance goes before the Board of
22 Supervisors hopefully at the end of July or early August,
23 it keeps going back, but we will get there, any questions
24 that the Board of Supervisors might have about process or
25 protocol within the county itself will be taken care of.

1 At the same time we've also written a policy for
2 the county administration on how they should handle or we
3 should handle C&D issues because we realize it's not fair
4 to require developers and contractors to follow a C&D
5 ordinance if the county itself is not doing that because
6 we are a very large constructor of various projects.

7 So that's only taken us four years to get to the
8 point where we've now worked out all of the issues, and I
9 mean all of them. We have two things to do yet. And
10 we'll be ready to go forward for that to present that
11 ordinance to the County Board of Supervisors.

12 The next thing is the C&D facility itself. We
13 understand the concerns of the developers when they say
14 why should you force us to abide by a C&D ordinance when
15 there's no place to take this stuff. That's obvious.

16 So we decided to use an international development
17 model for the county on matching funds. We had \$400,000
18 in our accounts which were earmarked for this kind of
19 activity. And we put up \$400,000 on an RFP open bidding
20 process saying that if we figured it would take in the
21 minimum \$1.2 million to build a mixed C&D facility in the
22 county, we'll put up 400,000 in seed money if you're the
23 winning bidder, the developer will put up two to one.

24 Well, so we put out the RFP. And we had a number
25 of criteria which were necessary in that RFP to get the

1 facility going. We had two bidders. And the winners of
2 the competition was Sanco which is a company of Edco, one
3 of the largest integrated waste management company in San
4 Diego County. And they're not putting up two to one.
5 They're putting up eight to one. And we're very happy we
6 forged a new partnership with Sanco and are eagerly
7 awaiting the opening of their plant. Their equipment is
8 ordered. It's state-of-the art. And they hope to put the
9 first bolt in their warehouse floor to nail the stuff down
10 by September. So we're looking forward to full funding.

11 So what are some of the criteria for offering
12 this \$400,000 of taxpayers' money to private industry to
13 get a C&D facility going? One is that we're going to put
14 a lien on your equipment until you recycle a certain
15 amount of material. We calculate on the basis of tipping
16 fees have to be around -- you have Edco is -- SANCO is
17 going to have to recycle about 19,000 tons. When that
18 happens, then we will take the lien off of their equipment
19 and they'll own it full blast. There has to be a
20 guarantee they're going to recycle about 100,000 tons a
21 year and put through their plant and that they'll have to
22 recycle at about 80 percent.

23 Another thing is that to act as an incentive we
24 are requiring SANCO to charge less for their tipping fees
25 than the equivalent would be in the landfill. So we will

1 monitor that. They have to submit monthly reports to us
2 until this is paid off. By the way, our funding for this
3 400,000 comes from franchise haulers fee that the county
4 charges \$2.35 a ton from our non-exclusive haulers.

5 So we're looking forward to this being built.
6 The permits are required of course. Both of the bidders
7 on this -- the other one was Allied, and they also
8 submitted an excellent proposal to us. Both of those
9 companies have most of the needed permits. So this was a
10 requirement that we put forth in our RFP. There are still
11 some ends to tie up in the CEQA requirements and with its
12 Regional Water Quality Control Board.

13 So what do they have to recycle, well, inerts?
14 But as was stated earlier by Mr. Ketcham, San Diego County
15 already has inerts recyclers. We have plenty of people
16 who can handle cement and asphalt. In fact, one of the
17 recyclers -- the market is so good, one of the recyclers
18 in the county doesn't even charge a tipping fee. And so
19 you can't say there's not a place for the vast majority of
20 your material to go already into San Diego County since
21 there are plenty of inert recyclers. But those other
22 things, the steel, the metal, the wood, glass, all this
23 other stuff the material is another story. And that's why
24 we have funded the C&D facility with Sanco.

25 But they have to recycle at a minimum wood, metal

1 inerts, dirt, cardboard, and drywall. We would like them
2 to do plastics if possible, but that's going to depend on
3 their equipment. Also we require that the facility has to
4 be physically located in San Diego County and that they
5 must recycle at least in part some unincorporated county
6 materials.

7 We calculate that this plant when operated at
8 full boor of 100,000 tons a year is still only going to be
9 decreasing the unincorporated county materials by about
10 two percent, or 20,000 tons a year. 20,000 tons is one
11 percent of our waste stream.

12 So that was going all fine about two years ago
13 and then, wham, a fire broke out in San Diego County. And
14 I want to talk a little bit about that because handling
15 C&D during this massive fire we had was quite dramatic.
16 There it is. That fire roared in. It burnt one third of
17 the county. Those flames are 300 feet tall. The damage
18 was significant. Everything that we were doing stopped as
19 we were trying to deal with the anticipated debris of this
20 fire, not even counting wealth and welfare. We were going
21 to have a mess out there because of the huge amount of
22 acreage that was burnt, and the thousands of houses that
23 were incinerated. And so we devoted all of our time on
24 that for many months.

25 About 4,000 houses burnt down. Some of these are

1 million-dollar mansions, like this one in Rancho Santa Fe.
2 The smoke plume was enormous. This is a satellite photo
3 of southern California. Most of the smoke went out to
4 sea. I calculated a million tons of ash went out to sea.
5 At one time there were about five fires going: Some in
6 the Angeles/San Bernardino national forest and two huge
7 ones in San Diego County and some down in Mexico. So it
8 was a real conflagration.

9 My house was eight miles from the front at one
10 time. And there were hot coals coming down on my balcony
11 to the point we were afraid our apartment building was
12 going to burn down eight miles away. 392,000 acres burnt.
13 I visited personally about over a thousand of those
14 houses. We lost 16 people to the fire. About four
15 thousand vehicles burnt. There was a huge amount of
16 material that suddenly become available to us and we kept
17 thinking, no, this stuff is going to go in the landfill.
18 We're going to loose our diversion even if we -- and how
19 are we going to pay for this? We wanted to keep it on the
20 out of the landfill. We wanted to recycle it as much as
21 possible. First thing, we went to the county emergency
22 disaster plan and found there was no section in there for
23 dealing with solid waste. Incredible.

24 --o0o--

25 DR. WILLIAMS: Here's a map of the fire. All the

1 color dots showing day by day the progression as it
2 engulfed so many acres.

3 --o0o--

4 DR. WILLIAMS: The aftermath. This is the once
5 pristine Laguna Cuyamaca State Park in the Laguna
6 mountains. Most of that is coming back amazingly well.
7 Now spending about \$27 million on just repair of the
8 forests in the area and trying to take the fuel down so we
9 don't have a repeat of this.

10 --o0o--

11 DR. WILLIAMS: This is a site of Inland Pacific.
12 Inland Pacific at that time had I think about over 100,000
13 cubic yards of wood. All our equipment burned up,
14 everything. So there weren't -- our recycling, our
15 biomass recycling plant in the county burnt up. By the
16 way, they rebuilt that and it's operating better than
17 ever.

18 --o0o--

19 DR. WILLIAMS: So what's the strategy? You're in
20 this disaster. People are dead. The county is completely
21 mobilized. There's no debris, solid debris management
22 plan. What are you going to do?

23 First decision, allow the private sector to
24 continue to operate. We wanted to get bins out there like
25 mad. People are flooding our established hotlines. Get

1 the temporary bins out there. Make them free. Try to
2 monitor those bins so that we can segregate them so that
3 we can do some recycling. The right-of-way issue was
4 important. FEMA wouldn't pay any money if a bin was on
5 private property. It had to all be on right-of-ways.

6 One of the issues we couldn't get started for
7 about three weeks. The County couldn't make a decision
8 for three weeks on this issue because FEMA wasn't helping
9 us in a way that we could make any decisions looking at
10 money from FEMA coming in. Five million dollars were
11 immediately allotted to deal with that, but that was a
12 drop in the bucket.

13 --o0o--

14 DR. WILLIAMS: So what are we looking at? We've
15 got all this debris. What's out there? Hazardous
16 materials. What about all these led batteries that burnt
17 up. What about all those solvents that burnt up? As it
18 turned out, we didn't have a problem with paint and
19 solvents and pesticides. They all incinerated.

20 But as it turned out, one of the main
21 constituents of that debris was metal. Metal everywhere.
22 You'll see some soon. And then all the concrete masonry
23 and things like that. The ash became a concern to the LEA
24 because the ash was toxic. How are you going to deal with
25 ash? How are you going to dump ash into the bins? And

1 then if it's hazardous, where are you going to dump it?
2 Trees and brush actually were a minor constituency and
3 FEMA wouldn't pay for any of that.

4 --o0o--

5 DR. WILLIAMS: Here's a place in Crest. You see
6 metal. We see a chimney. I see hot water heater, stove,
7 appliances, cabinets. There's a bunch of ash and there's
8 a bunch of inert debris, but mainly it was metal that was
9 one of our targets. Let's get all the metal out of there.
10 If we put bins at random out, people were filling them up
11 almost immediately with metal first because that's what we
12 had to do to get down to the foundation.

13 --o0o--

14 DR. WILLIAMS: Batteries, this is an old machine
15 shop that burned out. Batteries there. Hazmat
16 right-of-way. We tried to identify all those sites. It
17 was a huge job.

18 --o0o--

19 DR. WILLIAMS: Cars. With the 4,000 cars
20 incinerated, the flames were so hot if you had an aluminum
21 block in your engine, it melted. If your wheels were made
22 out of aluminum, they flowed down the street. Just
23 cracked the asphalt all apart.

24 --o0o--

25 DR. WILLIAMS: Here's a hotel. What was left?

1 Metal.

2 --o0o--

3 DR. WILLIAMS: This is how people in their own
4 home spontaneously would clean up. They would take metal
5 first and segregate that almost automatically. There was
6 a big education program on how to do that.

7 --o0o--

8 DR. WILLIAMS: Here's an outline of what we did.
9 We contracted with haulers and we divided the county up
10 into various zones, because it's the size of the state of
11 Connecticut. So there were various zones and various bids
12 went out based on distance from the landfills and
13 recycling operation.

14 Monitoring. We had to do the monitoring because
15 FEMA wouldn't pay us if we didn't monitor. That was one
16 of the glitches in this thing was that the monitoring
17 system fell apart.

18 --o0o--

19 DR. WILLIAMS: First of all, we had to have the
20 right for the property owner to enter the property. That
21 was a huge problem when you're dealing with 4,000 property
22 owners, many of them who didn't know where their property
23 lines were after the fire. All the fences were burnt
24 down. FEMA wouldn't pay for foundations, sidewalks,
25 driveways, and swimming pools. So we had to instruct

1 people not to leave that as they cleared off the debris
2 first.

3 --o0o--

4 DR. WILLIAMS: Then came the private sector NGOs,
5 and they were fantastic, the Samaritan's Purse, the
6 religious groups, the whole series of churches. And San
7 Diego Gas and Electric did a great job of cleaning up.
8 Several recyclers, they lowered -- companies they lowered
9 their price so it wouldn't be such an economic burden on
10 people.

11 --o0o--

12 DR. WILLIAMS: San Diego Gas and Electric, one of
13 the things they wanted to do was to recycle their
14 telephone poles, thousands of telephone poles. I might be
15 wrong, but I figured 12,000 telephone poles. How are you
16 going to deal with 12,000 telephone poles tomorrow? They
17 segregated them very well because those things are dipped
18 in creosote, and there was hazmat. A lot of them were
19 landfilled.

20 --o0o--

21 DR. WILLIAMS: We had two phases. The first
22 phase was the recycling section. My section took charge
23 of it for the first month or so while we got a general
24 contractor, PBS&J, to handle the rest. So we phased it in
25 that way.

1 --o0o--

2 DR. WILLIAMS: We set up two temporary C&D
3 facilities. And they did a very good job, one better than
4 the other, to handle all the cement and make sure that
5 that was all segregated out and recycled. 42,000 tons of
6 that went through those two recycling centers.

7 --o0o--

8 DR. WILLIAMS: We had these large community
9 drop-off bin sites. This is in Jullian.

10 --o0o--

11 DR. WILLIAMS: Here's a constituency of the
12 materials that we got. I'm hurrying through this because
13 it's fairly long so you can read it. Look at the amount
14 of metal. Still 57 percent was trash. Because we didn't
15 have the facility, we couldn't separate it out. If we
16 would have had our mixed C&D facility, we could have
17 handled this emergency in a much better way.

18 --o0o--

19 DR. WILLIAMS: Look at that very low recycling
20 rate there of 24 percent.

21 --o0o--

22 DR. WILLIAMS: Here are those two C&D facilities
23 we set up. They had a 92 percent recycling rate. So they
24 did very well.

25 --o0o--

1 DR. WILLIAMS: And overall we came up with a 58
2 percent recycling rate, which I don't think is too bad
3 considering this didn't even exist in our emergency plan
4 when we started.

5 --o0o--

6 DR. WILLIAMS: Compared to other big fire events
7 in California, we had differences. Less debris versus
8 compared to concrete. I think that is due to our
9 segregation of materials.

10 --o0o--

11 DR. WILLIAMS: Lessons learned, lots of them.
12 First of all, if you're going to work 80 hours a week,
13 have a plan. Every jurisdiction needs an Integrated Waste
14 Management -- Solid Waste Management Plan as an emergency
15 basis because the next emergency will come. Probability
16 is one. It will happen. If you're not prepared, you're
17 going to make a mess and lose a lot of money. FEMA won't
18 pay you back for your expenses and people will suffer
19 unduly.

20 The last I like the best. No recycle, no pay.
21 You must have preexisting contracts with haulers that
22 insist that they recycle once this happens. If that
23 happens, then we can save our precious landfill space and
24 continue on in getting over these disasters.

25 --o0o--

1 DR. WILLIAMS: Look at item two there. The
2 private sector recycled significantly more than the public
3 sector did. In this case, I was responsible for the
4 public sector, so it was my fault. You've got to have
5 incentives to recycle.

6 --o0o--

7 DR. WILLIAMS: That's it. Thank you.

8 MR. POULSON: Thank you, Dr. Williams.

9 Our next panelist is Stephen Bantillo.
10 Mr. Bantillo is the Commercial Solid Waste Program Manager
11 for the City of San Jose where he has worked since 1990.
12 He was responsible for implementing the city's yard waste
13 recycling program in 1991 and managed the curbside
14 recycling contracts until 1998.

15 Stephen was responsible for research and
16 development efforts on waste characterization, gate
17 surveys, economic modeling, and facility certification
18 procedures related to C&D and implemented the city's
19 construction/demolition diversion recycling program in
20 2001.

21 Stephen also spearheaded the city's C&D grants at
22 the onset of the C&D program. Stephen has served on the
23 Board of Directors of the Construction Materials Recycling
24 Association since 2001 and founded the California Resource
25 Recovery Association's Construction and Demolition Council

1 that same year. Stephen also served on San Jose Unified
2 School District's Board Oversight Committee for Measure F,
3 a \$429 million construction bonds where he also
4 contributed C&D recycling and green building information
5 for the school's construction projects. Recently
6 re-elected to the Board of Directors of the National
7 Recycling Coalition. Stephen served as Vice President
8 last year and is currently the Chair of the Policy
9 Committee. Welcome, Stephen.

10 (Thereupon an overhead presentation was
11 presented as follows.)

12 MR. BANTILLO: Thank you. Hello. It's good to
13 be here. Policy Committee: I wrote down Wayne's quote
14 about policy, establishing the status quo, enforcing the
15 status quo. Thank you.

16 I've got control over the clicker here. Uh-huh.
17 I don't have control. There we go.

18 --o0o--

19 MR. BANTILLO: About San Jose. It's big. There
20 are a lot of people there. There's a lot of homes and
21 buildings and businesses. And why is that relevant?
22 There is a lot of stuff. Gary was talking earlier about
23 the amount of construction and demolition materials out
24 there. A lot of renovation projects. A lot of new
25 construction projects. We're dealing with that type of

1 material in a very large order, and it was important for
2 us to do something about it.

3 --o0o--

4 MR. BANTILLO: So why C&D? We did a waste
5 characterization study in 1998 and we found that 31
6 percent, basically a third, of our waste stream was
7 construction and demolition material. In 1998, we did a
8 gate survey following that and found that 26 percent of
9 the material getting to the landfill was coming from the
10 self-haul community. So we consider the self-haul
11 community those folks Joe homeowner who is moving stuff
12 from his house. There are a lot of contractors out there
13 that aren't franchise haulers, but they have their own
14 hauling arm of their company because they find it's more
15 efficient for them to do it that way for scheduling as
16 well as cost.

17 We followed that up the next year with a gate
18 survey. We found that 50 percent of the construction and
19 demolition waste that was getting to the facility was
20 getting buried.

21 Part of what I'm going to be discussing today is
22 our seed program, construction/demolition and diversion
23 deposit, tying that to infrastructure, and looking at the
24 infrastructure that you have. And I know there have been
25 some challenges on infrastructure. I think that's what

1 most of us are dealing with, whether it's not having
2 enough facilities, having land use issues, trying to get
3 facilities permitted. But as you continue to look at your
4 programs or look at your waste stream, try to figure out
5 what you're beginning to do with the material, the
6 infrastructure is terribly important and a major influence
7 on decisions on how you design your program.

8 --o0o--

9 MR. BANTILLO: And I don't have the slide here.
10 Self haul. I was talking about that earlier. The part
11 that we measure in San Jose is through our offices we have
12 residential contracts. We have franchise haulers. They
13 provide reports to us. Through the Disposal Reporting
14 System, we find there's a whole sludge of material out
15 there we are not tracking. But based on information we do
16 have, we can back out. We find the self-haul community in
17 that particular year generated 165,000 tons.

18 Now the reason why this is important to us is
19 because the self-haul community operates outside of San
20 Jose's incentive based programs. So we don't have any
21 mandates in San Jose. Our City Council is not supportive
22 of mandates or bans. At least they haven't been in
23 various attempts over the years. But all of our programs
24 are officially pay as you throw whether it's residential
25 or commercial. The more you generate, the more you pay.

1 The more you recycle, the less you pay.

2 --o0o--

3 MR. BANTILLO: So in a nutshell, we have a
4 deposit program. We thought about doing coupons. In
5 fact, that was what the staff had cooked up earlier. And
6 unfortunately they were unable to make it work. There
7 were some fatal flaws in it. So leave it to the military
8 to pull it off. They have weapons. We're armed with
9 vests and flashlights. So they can get compliance that
10 way. But essentially somebody pays a deposit. They take
11 the material to a certified facility and then they send
12 their information back to the city and we refund their
13 money, all of it hopefully.

14 --o0o--

15 MR. BANTILLO: The deposit amounts, very similar
16 to what Lorraine was explaining earlier. There are three
17 main categories. You have new construction, remodeling,
18 and demolition. There are lots of sub-categories that
19 you'll find under there as you begin to delve into your
20 programs. But essentially, these are the three main nuts
21 to crack. And you can see that the rates that we charge
22 on our deposits came out of our economic modeling where we
23 found out that it costs a lot more to recycle materials
24 that are coming out of a small or residential alteration.
25 You have bathrooms, kitchen remodels with small loads and

1 really mixed amount of materials, versus on the demolition
2 side or new construction side you have a lot of materials
3 that have already been segregated in much larger loads.
4 The economies of scale come into play. So it's much
5 higher on a residential alteration than any other deposit
6 amounts.

7 And we also have roofing. In a flat rate of
8 \$100, the independent roofing contractors of California
9 really helped us push that through because it would have
10 been included under our residential alteration. So if you
11 have a 2,000-square foot home, you're looking at \$2,000
12 plus deposit. We know that the roofing operates on a very
13 thin margin. Talking with our planning folks and permit
14 center they said you're going to chase these guys away
15 from the permit center, and they'll be doing roofing
16 illegally. So we came up with a thousand dollar flat rate
17 on that. That's only four tear offs. When somebody is
18 laying on a fresh new layer and not taking anything off,
19 we don't charge a deposit on it.

20 --o0o--

21 MR. BANTILLO: So deposit -- lots of numbers up
22 here. We do about 7,000 a year. Projects that the permit
23 center does roughly I think 13,000 or more permits that
24 they issue every year, but deposits are paid on roughly
25 7,000. So again, large order of magnitude here.

1 We found it very problematic in trying to
2 evaluate whether we would do solid waste plans that would
3 take a tremendous amount of people. We thought to review
4 all those plans with that many permits we thought plain
5 and simple we'll just do a straight deposit, look in the
6 information when it comes in the end. We had to find a
7 way to allow those 7,000 permittees to easily recycle their
8 material. We knew we weren't going to change them into
9 recyclers overnight when moving down the list \$4 million
10 in deposits on an annual basis and a million dollars in
11 refunds. It's not because people aren't recycling.
12 They're just not asking for their money back. So this is
13 a problem for us. I guess it's a good problem.

14 There's a balance somewhere around \$11 million
15 sitting in the fund. So we're earning interest on it.
16 That's nice. But we really need to get the money back to
17 people, and we're going to be working with a consultant to
18 do some programming within the system that will allow us
19 to extract who hasn't gotten their money back and start
20 sending letters to people. That requires staffing we
21 don't have yet. The city manager's office did approve a
22 position for us. We're waiting for the Council to approve
23 the budget next month and hopefully we get a person in
24 place to manage the program on a daily basis.

25 A million square feet every year on average is

1 what's been going through our program that we've been
2 assessing deposits on, and roughly one billion dollars in
3 evaluation on the projects. This past year we had a
4 really large project come through that was I forgot how
5 many acres. But it was roughly 220,000 tons of debris
6 that this particular project brought in. It was the old
7 GE facility. And somebody completely demoed it. Right
8 now it's sitting up there as bare dirt with some piles of
9 crushed concrete.

10 --o0o--

11 MR. BANTILLO: Mentioning roofing, because that's
12 one of the areas that we need to focus on. At least I
13 think based on the data that we've been getting. And
14 again, Lorraine, the waste characterization study
15 identifies that there's lots of potential for recovering
16 roofing. Unfortunately, we're not getting the recovery
17 level that we'd like.

18 If you look on the chart here, you can see it
19 split, deposits with roofing and deposits without roofing.
20 If we decided not to charge deposits on roofing, it would
21 cut our workload in processing requests almost in half.
22 From an administrative perspective, it sounds like a good
23 deal, and we're seriously considering dropping roofing out
24 because what we're finding is that the roofing industry
25 doesn't travel far and wide looking for a place to process

1 or bury their shingles. You know, they're all about
2 roofing. They're not about recycling generally. They're
3 not about disposal. They're just about roofs and they
4 have ways they have to get rid of it. We're finding that
5 probably 99 percent of all the roofing jobs in San Jose,
6 the materials from those jobs stay in San Jose and they're
7 going to one of our certified facilities. So it's already
8 getting recycled. So we're asking the question does it
9 make sense for us to continue a deposit on roofing.

10 --o0o--

11 MR. BANTILLO: Mentioned money earlier. What are
12 you going to do with the money? If you look down at Item
13 D, if you can read that, we did write into our municipal
14 code that any moneys generated from the program can really
15 only be used for supporting the program whether it's
16 staffing, whether it's other recycling efforts, program
17 efforts, and in this case here developer improves the
18 infrastructure. We were thinking infrastructure all
19 along. We did do some grants which come up in the slide
20 here.

21 --o0o--

22 MR. BANTILLO: At the very beginning of the
23 program, this is before we started taking deposits and had
24 any money to give away, we had roughly three quarters of a
25 million dollars for the first two years that we had

1 offered up to the landfill and processing community and
2 there were individuals who had some cool ideas on how they
3 would divert more C&D from the landfills.

4 --o0o--

5 MR. BANTILLO: They were spread out pretty
6 broadly, but the ones that we awarded focused on where we
7 were going to get the biggest bang for our buck and also
8 on mixed C&D. Because again based on our waste
9 characterization study and the gate surveys, a lot of that
10 material that wasn't getting recycled wasn't mixed C&D.
11 So we wanted to focus on implementing some kind of
12 programs at their facilities to capture mixed C&D and
13 hopefully divert it. We did have some challenges with
14 some of the awards that we gave out.

15 Unfortunately, the challenges were related to
16 permits that the facilities weren't able to get the
17 permits approved to do what they had proposed for us. And
18 again, some of that raises the issue of related to land
19 use. There were some really good proposals, and
20 unfortunately the other arm or another arm in the city
21 wasn't on board with what we had hoped to do and wouldn't
22 approve of the permits.

23 --o0o--

24 MR. BANTILLO: Certified facilities. Now, we
25 were looking at the infrastructure that we had in place as

1 we were starting our program, and it wasn't quite the
2 infrastructure that we needed or wanted. So we tried to
3 find ways to convert these facilities and get them to do
4 more recycling. And that was where the certification
5 process came into play. It was basically if somebody
6 wants to get their money back from their deposit, they can
7 take it to a certified facility, taking the recycling
8 requirement off the generator and putting it onto the
9 processor or the landfill.

10 You can see we have a number of inert facilities
11 there at the top, the dirt, rock, concrete, asphalt, and
12 metals. Those have been in place for many, many years.
13 We didn't have to do much to certify them other than stand
14 there, kind of hold up a thumb and say wow, look at all
15 that stuff moving in and moving out. It was a little bit
16 more formal process than that, but you can see we didn't
17 really need to do much work to certify them. It was more
18 of a formality. We want to get them on our list of
19 certified facilities so the people who were doing the work
20 now they could take the materials.

21 Five landfills. There are five landfills in San
22 Jose, and they're handling the bulk of the mixed C&D
23 that's coming from the various projects. We have reuse
24 salvage that's not located in San Jose. We have another
25 wood facility not located in San Jose. We have two carpet

1 facilities. One of them disappeared. It was sort of
2 wiped off the property it was located on because the
3 landfill was located at a facility and the landfill
4 decided it wanted a different operation. They had an
5 agreement with an individual to come in and process carpet
6 and they were doing approximately 10,000 tons a year of
7 carpet. And unfortunately, there was a different business
8 decision made by the landfill owner. They moved offices
9 from another location for economic reasons and in
10 consolidation within their company and decided they didn't
11 need to have a carpet processing facility or operation at
12 their landfill.

13 --o0o--

14 MR. BANTILLO: Certification. Again, this is the
15 readers digest version on the certification. There are
16 some very basic requirements. An application for
17 certification, I'll show you what that looks like. Again,
18 it's very simple. What we want to do is get an idea of
19 what's going to be happening at a facility.

20 --o0o--

21 MR. BANTILLO: They need to tell you who the
22 responsible parties are. They need to tell us what kinds
23 of material they've been accepting. They need to tell us
24 what kind of materials they plan to accept and what are
25 they planning on doing with the materials themselves. And

1 you can't read that probably. At least I can't with my
2 glasses. But we want the contract information. We want
3 some history on the performance of the facility.

4 --o0o--

5 MR. BANTILLO: Some basic requirements of the
6 facility operators. First and foremost is they need to be
7 able to provide receipts to all of their customers who say
8 I have a seed load. Here is my permit number. They're
9 required to put the permit number on the receipt. They
10 need to provide weights or volumes, the types of material.
11 And hopefully if there is a contract or some company that
12 called them there. We get that information as well so
13 we're able to have a pretty good idea of what's moving
14 material around the city and other data as desired. We
15 haven't done anything with that yet. We are going to when
16 we get the program filled be able to do a lot more
17 analysis on it and be able to start fine-tuning things.

18 --o0o--

19 MR. BANTILLO: As far as fine-tuning things,
20 there's reporting requirements. This is the generic
21 version. This is what we would look at for each and every
22 category of materials. So we'd have this for concrete.
23 We have it for asphalt, cardboard, metals, a whole slew of
24 things. Mixed C&D as well in particular.

25 One of the things that in our program that we

1 don't give credit for anymore, we've phased it out, is
2 alternative daily cover. Those facilities that had been
3 using alternative daily cover had to wean themselves off
4 of it. Or I guess if you're going solely on the numbers
5 you see that some of the facilities have I guess boosted
6 their diversion rate by taking in some more of the heavies
7 to offset what they're doing on alternative daily covers.
8 The facilities are very good at managing what comes in and
9 what goes out and what they do with it at the location.

10 --o0o--

11 MR. BANTILLO: There's several of the materials
12 located at the bottom. Next to one of the red arrows I
13 think you see C&D. That is by far the largest slew of the
14 materials we're getting at these five landfills. That was
15 500,000 tons a year. And unfortunately the diversion rate
16 I think says 56 percent. We'd like it to be a lot higher.
17 Again, that's very challenging.

18 Again, I talked about the mixed C&D loads
19 earlier. The facilities probably could do better. We're
20 hoping that as we get someone to manage the program and
21 start working out what money is available that we're going
22 to do some more grants and target some of these materials
23 that aren't getting recycled at the levels we'd like them
24 to. One of the things we're finding with shingles is that
25 a lot of them are being used for alternative daily cover.

1 The wood ones are being sent off to waste to energy for
2 whatever PTU value is left in them. But primarily the
3 shingles unfortunately are being used as ADC.

4 --o0o--

5 MR. BANTILLO: You can see that some of the other
6 materials up there have close to 100 percent recovery.
7 We're not really concerned about that. But surprisingly,
8 I thought that the concrete was going to be one of the
9 highest tonnage materials that we're getting. But what
10 you don't see is that the concrete and the asphalt and the
11 metals are primarily going to those facilities that have
12 been long established in San Jose. The numbers that don't
13 show, you're seeing 1.5 million tons a year going for
14 these facilities. What you're not seeing is the over two
15 million tons a year that are going through all these other
16 inert facilities that I've said have been long standing in
17 the community.

18 So the questions that you came up with or that I
19 come up with in trying to figure out where we go next in
20 development of the program is looking at the
21 infrastructure that we have in place what are the kinds of
22 things we can do to change that infrastructure.

23 And again what we're finding in San Jose based on
24 some policy direction as well practice is financial
25 incentives. The landfills also have financial incentives

1 as well as the haulers and generators because there's \$13
2 per ton disposal facility tax. So at the landfills you'll
3 find they do as much recycling as they can anyway.

4 One of the things that we're finding somewhat
5 problematic is that the landfills -- some of them are
6 using large amounts of concrete as beneficial use. And
7 it's unfortunate when you start looking at it in the
8 Disposal Reporting System because it's a beneficial use,
9 but it's a one-time beneficial use. There are markets in
10 place that could easily accept that material, move it back
11 into the mainstream, into loads and parking lots and
12 things like that. So that's a challenge for us and trying
13 to find a way to influence it.

14 But in closing, again, we came up with our
15 program looking at the types of materials that were
16 getting buried in the landfill, focused on what
17 infrastructure we had in place and what we could do to
18 influence that infrastructure. And the key component of
19 what drives this program is the facility certification.
20 We're finding that people that don't pull permits within
21 the city, those materials by and large are staying within
22 San Jose and getting to the facilities and getting
23 recycled anyway. Thank you.

24 --o0o--

25 MR. POULSON: Thank you, Stephen.

1 Our final panelist is Gary Van Dorst. Mr. Van
2 Dorst is a Solid Waste Manager for the City of Redlands.
3 He attended U.C. Berkeley and University of Pacific and
4 holds a Bachelor's degree in philosophy and a secondary
5 teaching credential in English.

6 He has been with the City for five years as a
7 Solid Waste Manager. Mr. Van Dorst manages a full service
8 municipal operation providing all commercial and
9 residential collection with this a city of 70,000 people,
10 including operations of the California Street Landfill.
11 Gary Van Dorst is a former Solid Waste Superintendent for
12 the City of Sacramento and Executive Director and founding
13 staff member of the Sacramento Conservation Corps.
14 Welcome, Mr. Van Dorst.

15 (Thereupon an overhead presentation was
16 presented as follows.)

17 MR. VAN DORST: Good morning, everyone. All
18 waste is lost profit, a concept that many in our line
19 accept as a truism. And yet despite the seeming
20 incontrovertability of the statement, I've come to the
21 conclusion after 17 years both here with the city of
22 Sacramento and with the city of Redlands that most
23 contractors and commercial waste generators don't get it.

24 There are a number of reasons for this. They
25 range from our inability to truly incentivize the person

1 that makes waste disposal and recycling decisions to the
2 difficulty many people have changing the way they've
3 always done business. Nonetheless, it is this fact or
4 condition that has required us to become regulators.
5 You're all used to that more than we are I think, those of
6 you that work for the State.

7 But in any event, it's required us to adopt
8 ordinances and to require recycling as a condition of the
9 development in the absence of voluntary compliance.
10 Politically, there's always some risk when we regulate
11 development. For our part, we appeal to our City
12 Council's sense of environmental stewardship and the need
13 to address waste issues at the front end of development.

14 So with that introduction, I'd like to talk a
15 little bit about City of Redlands recycling ordinance.
16 City of Redlands City Council adopted its ordinance in the
17 spring of 2003. So our ordinance has been in place now
18 for about three years. I probably have about I would
19 guess around 275 permits covered under that ordinance.
20 Some of those permits cover subdivisions with as many as
21 100 houses. So that doesn't sound like a lot, but it
22 covers a lot of development.

23 There are two parts to our ordinance. The first
24 part pertains to the recycling of the construction debris.
25 Demolition permits and building permits are not issued

1 until the recycling plan is submitted for our approval.
2 And that's the approval of solid waste staff. That's an
3 important point I want to make.

4 The second part of the ordinance pertains to
5 post-occupancy. That is to say building permits similarly
6 are not issued until a recycling plan for recycling
7 post-occupancy is submitted and approved. Elements of the
8 plan include the materials that are targeted for
9 recycling, the flow of materials through the facility, as
10 a precaution for removing architectural barriers to
11 recycling. And there's a whole section related to an
12 education plan for tenants and employees including but not
13 limited to things like signage. In effect, our recycling
14 ordinance conditions properties through the building
15 permit process to require recycling following occupancy.

16 So how does that work? A new tenant calls our
17 office to start commercial collection. Because it is a
18 new facility or facility subject to recent tenant
19 improvements, our customer service representatives know
20 that the facility is required to have an approved
21 recycling plan. So when and if the property manager
22 objects to subscribing to our recycling service, fat
23 chance. They're informed recycling is a condition of the
24 development. And in effect, they're told it is required
25 under ordinance. And in some cases we simply go to the

1 file. We make a copy of the recycling plan provided. And
2 we have our recycling coordinator follow up.

3 The City's imposition of a recycling plan tied to
4 issuance of the permit is friendly, easy, and convenient.
5 Compact discs like these -- I've got some here for you if
6 you'd like -- are available on public counters both in
7 building and safety and in the utilities department where
8 I work. And the information is also available on our
9 website.

10 More often than not, contractors and developers
11 are invited to my desk or one of the engineer's desk where
12 we write the plan in their presence. It only takes a few
13 minutes. It's an opportunity for us to talk to them about
14 things like LEED, about CalMAX, about the RecycleStore,
15 about the local reuse store that's operated by Habitat for
16 Humanity. So it's a process that's often educational and
17 easy for developers to comply with at the front end.

18 Many contractors and developers have commented
19 that our permit requirements related to recycling are the
20 easiest permit requirements to comply with when compared
21 with other permit requirements at the city. So we
22 actually get some good markets in that respect. So we
23 make it easy and convenient for them at least at the front
24 end. And we emphasize this approach to doing business
25 when we presented our ordinance to the City Council for

1 adoption.

2 And finally, contractors and developers are
3 required to submit documentation of compliance which is
4 then tied to the issuance of their Certificate of
5 Occupancy. That's a pretty good hammer to have in our
6 business. Because in our Certificate of Occupancy is held
7 up on a large facility, that can cost you thousands of
8 dollars a day.

9 So in any event, I've brought a number of copies
10 of the disc and please see me afterwards if you'd like
11 that. It includes a copy of the counsel report, the
12 ordinance. It includes the blank forms, and it includes
13 model recycling plans, local recycling director, all the
14 information that people have if they want to attack this
15 on their own as opposed to sitting at my desk or one of
16 the engineer's desks for a few minutes.

17 I think I'd like to talk a little bit at this
18 point about what works and doesn't work. First of all,
19 the large majority of our developers and contractors
20 substantially comply with the construction requirements.
21 A small portion partially comply. And a very small
22 minority fail to comply at all or substantially
23 non-compliance.

24 Second, the City's recycling ordinance is unique
25 to the extent that it conditions property post-occupancy.

1 That is something that is at least as important if not
2 more important than just targeting construction debris.
3 Remember, most development is for all intents and purposes
4 for in perpetuity. And an ordinance that requires
5 recycling from future tenants quickly exceeds the waste
6 targeted by an ordinance that only addresses construction
7 and demolition debris. So I think that's something unique
8 about our ordinance.

9 And third, the City regards its recycling
10 ordinance however imperfect as its best tool for expanding
11 its construction and commercial recycling opportunities.

12 So what does work? How do you deal with people
13 that don't comply? Siting someone for a violation of the
14 Municipal Code after they've landfilled recyclable C&D
15 waste isn't very productive, and holding up their
16 Certificate of Occupancy indefinitely doesn't make sense
17 either. So on that basis I have some recommendations for
18 those of you who plan to develop or design our own
19 ordinances.

20 First of all, I recommend that you do include
21 post-occupancy requirements. Remember, most developments
22 for in perpetuity mean they are there forever. That means
23 post occupancy requirements result in more waste diversion
24 than C&D requirements in and of themselves.

25 Second, it's very important to consider one's

1 intra-departmental relationships when you design your
2 ordinance. In general, I recommend that you reserve as
3 much authority as possible for yourself, that the
4 ordinances be drafted to insert your organization into the
5 administration of the ordinance as much as possible.

6 Remember, your greatest challenges are likely to
7 come from within. They are likely to come from other city
8 departments, legal counsel, building and safety officials.
9 And community and planning development departments are not
10 interested parties in your endeavor.

11 Third, I recommend that you include deposits that
12 are refundable based on the level of compliance. We've
13 heard a good example here today, and that's something
14 we're probably going to go back and do. I'm in
15 discussions with our city manager and City Council or city
16 attorney at this time. We didn't initially because of
17 opposition. But we think we're going to go back and do
18 that. I think there's support for doing it despite some
19 initial concern on the part of our legal counsel that such
20 fees may be illegal. Remember, don't call them fees.
21 Because if they're a fee, they're subject to Prop. 218,
22 and that means they have to be cost based. We're going to
23 call them an incentive and disincentive. We'll see.

24 And fourth, notwithstanding number three, be
25 practical. It is our bane as public servants that all of

1 our authority comes from our respective City Councils and
2 Boards of Supervisors and that developer interests are far
3 reaching. And I would like to suggest an imperfect
4 ordinance is better than none. By the same token, the
5 best solid waste projects are always a matter of political
6 will. And I think it's our responsibility in this context
7 to be cogent and effective salesmen for good ordinances.

8 So in conclusion, if you don't have an ordinance,
9 I encourage you to develop one. Exercise leadership, and
10 take risk. Because that's what it takes. And that
11 concludes my presentation. I have copies here of my CD.
12 And I want to thank the Waste Board for inviting me to be
13 here. Thank you.

14 MR. POULSON: We'd like to thank all of our
15 panelists for panel one. We'll take some questions now.
16 We are running a little bit behind, so we'll probably cut
17 down our Q&A session quite a bit, just a few questions.
18 And then our break we'll cut down also to 10 minutes
19 instead of 15. So if you have to go to the bathroom,
20 hurry fast.

21 Please raise your hand if you have a question.
22 We have a couple of mike runners that will be bringing
23 mikes around. Please be courteous to those listening via
24 webcast so we can hear questions as well. Those people
25 that are on the web can send their questions. They need

1 to e-mail them to Terri Edwards at ciwmw.ca.gov and use
2 C&D in the subject line. So we'll go ahead and send our
3 questions around now.

4 COMMITTEE MEMBER WIGGINS: Thank you. I'm Pat
5 Wiggins, Board member of the Waste Management Board. And
6 so this is a question for Mr. Van Dorst. You mentioned --
7 and I didn't catch it all about the post something.

8 MR. VAN DORST: Post-occupancy. In effect, we
9 use the building permit process to do two things: Not
10 only to require recycling of construction debris which is
11 ultimately tied to issuing the Certificate of Occupancy
12 which is a good hammer to have. It in effect conditions
13 the property which is occupied. So that part of the
14 recycling plan -- if it were an office, for example, it's
15 specific as requiring desk side recycling containers. It
16 follows the flow of material through the facility. It
17 describes what materials will be targeted, which in our
18 city we require the same materials that are targeted in
19 our single stream recycling programs. And so in effect
20 when that person calls in to start their service -- and in
21 fact if it's a large project and it was covered under a
22 city conditional use permit, our computer flags it. So
23 when the customer rep calls up that address, there's this
24 big flag that says recycling plant.

25 And even if that flag isn't there because it

1 wasn't covered under its CUP, or conditional use permit,
2 the customer reps know from experience from our working
3 with them that if it's a new project, if it's within the
4 last three years, if it's a tenant improvement, it has a
5 recycling plan or it couldn't have gotten the permit. So
6 at this point we then require the recycling. So we think
7 that's what one of the things that makes our ordinance
8 unique.

9 COMMITTEE MEMBER WIGGINS: Thank you.

10 Now I have a question for Mr. Bantillo. When you
11 talked about the deposits, I'm not sure if I follow what
12 the goal of the deposits and how their refunds work.

13 MR. BANTILLO: The goal of the deposit is to give
14 a financial incentive to the person who's pulling the
15 permit for their project to recycle their construction and
16 demolition waste.

17 Now, somebody came into our office and asked a
18 very similar question slightly differently and said if
19 you've got all these facilities in the area and they all
20 recycle C&D, why do you charge us a deposit? And the
21 reason why we charge the deposit is because the deposit
22 drives the infrastructure. It drives the facilities to
23 recycle, to participate. Because if they don't want to
24 participate, they don't want to be certified by the City,
25 then those people that are paying deposits and want to get

1 their money back will have to take their materials to
2 another competitor of the facilities that didn't get
3 certified.

4 UNIDENTIFIED SPEAKER: Stephen, on the table
5 you're showing from your certified facilities there, I
6 think you're showing over 95 percent diversion of wood
7 waste. I was wondering if you can touch on where the wood
8 materials are going from the certified facilities.

9 MR. BANTILLO: Generally, they're going to two
10 different locations. Not specific locations, but streams.
11 The clean wood/clean material is coming out of the
12 facility. Some of it is being ground up and used as
13 mulch. The stuff that isn't as high quality is being used
14 as hog fuel generally. What's not being factored into
15 that or actually the other 5 percent is some of that
16 material is also being used as alternative daily cover
17 depending on how contaminated that is.

18 MR. LARSON: My question is to Mr. Ketcham. And
19 I was -- it sounds like you have a very impressive program
20 in the Navy. And I guess I was curious about other
21 branches of the military. And I guess my question is did
22 the Navy do this on its own, or was this a local
23 initiative? Or was this something from the Department of
24 Defense that would apply to all branches if you will?

25 MR. KETCHAM: I'm a Navy representative. I only

1 work for the Navy. But I've been in quite a few military
2 seminars. Diversion from landfills is an effort across
3 the board. You know, it's included in BRAC closure plans
4 now. There was a Department of Defense measure I
5 mentioned in my program which is a 40 percent diversion
6 rate. I'm not sure where that number came from. But that
7 clause of complying with either the 40 percent diversion
8 rate or the State mandate, whichever is higher, is in
9 there.

10 MR. LARSON: So it would apply to all branches?

11 MR. KETCHAM: Yes.

12 MR. HOROWITZ: Bob Horowitz, Office of Local
13 Assistance.

14 I want to talk about something -- Dr. Williams
15 touched on it briefly, the chicken and egg sort of
16 situation I think a lot of jurisdictions might find
17 themselves in. Sort of open it up to the rest of the
18 panel. What comes first if you have an ordinance but no
19 facilities? Is that ordinance sort of doomed to not be
20 enforceable, but can you get facilities you know if you
21 don't drive the materials there? So I'm just wondering
22 what you all think about what is the chicken and what's
23 the egg.

24 MR. VAN DORST: Let me take a stab at that. I
25 think San Jose is doing what is analogous to what

1 Sacramento City and County do where here locally. What
2 they did which drove the development of facilities was you
3 make recycling a certain percentage requirement or a
4 condition of a hauler permit. And the point is once you
5 do that, you create the collateral for people to go out
6 and develop facilities because they know the waste will
7 flow to their facilities. I think San Jose does something
8 analogous so that but in a different way. But that makes
9 sense.

10 And I've advocated doing the same down in my
11 area. I'm one little city. We have enough source
12 separate facilities where if you source separate your
13 material on site and you bring it to those facilities, we
14 have enough local facilities for people to get the
15 documentation. But I would support something more
16 regional. But again that requires cooperation of the
17 county and sometimes more than one county in terms of
18 those facilities. That's my first stab at it.

19 DR. WILLIAMS: I don't think the jurisdictions of
20 the state of California would have gone to anywhere near
21 the effort they have to achieve 50 percent diversion if it
22 weren't for AB 939 which required it. It's not going to
23 happen. People won't do it out of the goodness of their
24 heart, because of the I think illogical aspect of our
25 current system of capitalism wants to reduce costs no

1 matter what. And it's only a law which will drive
2 businesses to react to certain levels of excellence.

3 MR. KETCHAM: Let me take a crack at it. I'm not
4 a representative of San Diego, but I have sat through
5 laborious discussions about this issue. And their
6 decision was they can't put an ordinance in place if the
7 infrastructure is not there. Now, the military sat there
8 and said we're doing 80 percent without that
9 infrastructure, come on, city. So it's a huge debate in
10 some areas. And I can only tell you that the City of San
11 Diego decided they will not put the ordinance in place
12 until they had a mixed C&D facility on-line.

13 MR. BANTILLO: I think the regional approach is
14 one that will solve some of the infrastructure problems or
15 challenges. There are a number of cities around San Jose
16 that haven't implemented C&D problems I think primarily
17 because of either some of the political challenges as well
18 as a lack of infrastructure. But San Jose is close enough
19 that a lot of the cities are using San Jose's facilities
20 for C&D processing and a few of the cities have
21 implemented C&D programs and again use San Jose as a
22 certified facility list because it's there.

23 I mean, you know, we talk about the chicken or
24 the egg. Basically, you come up with the ordinance and
25 you can phase things in to try to drive the infrastructure

1 to follow it. In our case, we had a good infrastructure.
2 We just wanted to change it. So we put the ordinance in
3 place. And of course we have an eight-page document of
4 rules and regulations about certified facilities and what
5 they're required to do. It's rules and regulations
6 promulgated by directory, meaning we can change these
7 things over time as we see fit to fine tune the system and
8 try to manipulate the infrastructure to try to capture
9 these materials that aren't being captured already. It's
10 different degrees of infrastructure. And you can work
11 with whatever you have as long as you're looking at
12 driving it with an ordinance or some other kind of
13 mandates if you want to call it that and moving things
14 forward.

15 MR. EDGAR: Hey, Stephen. Evan Edgar here.
16 What's a key component of a certified facility
17 when it comes down? Is it land use? Is it Waste Board
18 permit? What makes it certified in its recycling rate?

19 MR. BANTILLO: What makes it certified is that it
20 gets 50 percent diversion or better of all the C&D
21 materials that are coming in or the C&D materials that it
22 says it's going to be recycling. So when you look at our
23 list of certified facilities, and there's brochures in the
24 back of the room, it's a list of the materials that they
25 say they accept. Now they might be accepting some other

1 materials they might not be certified for, and we don't
2 factor that into the calculation. But in order to get
3 certification, the litmus test is that you have to have
4 all the permit tests that you need, whether it's Air
5 Board, the Water Board, the Waste Board, and you know,
6 CUP, et cetera. And then of course the demonstrated
7 performance on 50 percent or better diversion.

8 MR. EDGAR: And the follow-up question would be
9 once somebody is certified in today's age with land use --
10 what I'm seeing out there is a lot of new C&D facilities
11 in today's age are trying to get sited. It's so tough
12 nowadays to do that. Had these facilities not been
13 certified in the past, what would your projection be new
14 facilities be certified in the future in today's
15 permitting structure?

16 MR. BANTILLO: Again, I think that depends on the
17 type of processing operation that they've got that they're
18 proposing for that particular site. It is always it seems
19 a political process.

20 I did mention that some of our folks that we
21 awarded grants to were unable to make use of that money
22 primarily because of some of the land use issues and as
23 well as some of the personalities in our planning
24 department. There's been, you know, a long history of you
25 know some of this business between some of the operators

1 and what's been going on in planning, building, and code
2 enforcement. That's what it sounds like. And of course
3 you know one of the facilities is located on the boundary
4 of a neighboring city. The mayor of that city had also
5 contacted our planning department and said over my dead
6 body will you do that there, despite the operator already
7 having the ability to put that operation in place on the
8 original CEQA they had done on the project. So that's
9 particularly frustrating for them obviously and us as well
10 because we wanted to see a different operation there. So
11 right now they're moving a lot of material in, but they're
12 moving it off quickly and not doing a lot of processing on
13 site.

14 MR. POULSON: Because we're running short, we're
15 going to take one last question and take a ten-minute
16 break. If you have questions after this, you can see them
17 individually or we have some cards in the back and you can
18 e-mail us the questions and we'll make sure they get
19 answered.

20 MR. STAUB: Hi. I'm Dave Staub from the city of
21 Santa Clara. And this question is for Dr. Williams. You
22 had mentioned that San Diego County didn't have a disaster
23 debris plan prior to the county-wide fires. Have you
24 developed one since? And if so, what type of elements
25 does it contain?

1 DR. WILLIAMS: We are in the process actively
2 right now to do so. We have hired a contractor who has
3 very good experience in the North Ridge earthquake
4 disaster plan. One of the criteria are to have
5 preexisting contracts with haulers and processors so that
6 when a disaster happens you already know who your
7 contractors are. You don't have to go through a bid
8 process. These people are ready to go. They will know
9 where to take the materials. I'd be happy to send you our
10 outline of this.

11 MR. STAUB: Just one follow up to that. Is that
12 like for unincorporated San Diego, or does that encompass
13 everybody within San Diego County?

14 DR. WILLIAMS: It is our own jurisdictional
15 disaster plan. But we will be taking this to SANDAG
16 Technical Advisory Committee for educational purposes
17 hoping they also -- any jurisdictions that don't have this
18 will use ours as a model.

19 MR. POULSON: We're going to take a ten-minute
20 break and come back for the second panel.

21 (Thereupon a recess was taken.)

22 MS. EDWARDS: Welcome back. My name is Terri
23 Edwards. I'm with the Office of Local Assistance at the
24 Waste Board. And I've been with the Board for a little
25 over six years. So we'll just head right into the second

1 panel. And panel two is the panel for closing the loop on
2 C&D materials, an overview of expansion opportunities.

3 While it's good to recycle materials, the highest
4 level of resource management is to close the loop by
5 purchasing recycled content products. We have therefore
6 asked the four next panel of experts to share their
7 experience related to creating markets for C&D materials.
8 As with the first panel, please hold your questions until
9 the Q&A session after the last panelist speaks. Again for
10 those of you listening in on the web, you can send your
11 questions to my e-mail at tedwards@ciwmb.ca.gov.

12 Our first speaker is Raffy Kouyoumdjian for the
13 Recycling Market Development Zone, or RMDZ, section of the
14 Board. Raffy has been with the RMDZ Program since 1993 as
15 a zone liaison for local RMDZ jurisdictions. Raffy has
16 worked with both rural and urban RMDZs and has been the
17 liaison for several southern and central valley zones.
18 His current assignment covers the zones in Riverside, San
19 Bernardino, and San Diego areas. He has worked with
20 recycling based manufacturing businesses in construction
21 and demolition, tire, green waste, paper, plastic, and
22 glass industries and promoting the benefits of the RMDZ
23 Program. Raffy's economic development background at the
24 California International Trade and Commerce Agency and his
25 assignment at the Governor's Office of Permit Assistance

1 brings a unique perspective to the RMDZ Program and helps
2 to facilitate discussions with the business sector.
3 Raffy.

4 (Thereupon an overhead presentation was
5 presented as follows.)

6 MR. KOUYOUMDJIAN: Today's goal is to introduce
7 you to the RMDZ Program and its benefits and resources
8 available to recycling based manufacturing businesses.
9 Also I'm going to concentrate a little bit on
10 infrastructure and demolition businesses.

11 --o0o--

12 MR. KOUYOUMDJIAN: The reason for the RMDZ
13 Program: AB 939 in 1989 required that all California
14 jurisdictions divert 50 percent by 2000. And in order to
15 help local jurisdictions achieve those goals, the RMDZ
16 Program was established by the Legislature. Forty zones
17 were designated over a four-year cycle. And currently
18 after the ten-year cycle was over, only 33 renewed. So we
19 have seven vacancies. We're probably going to have
20 another cycle of designation next year.

21 The RMDZ Program was drafted to create markets
22 for recyclable materials through the manufacturing of
23 products. RMDZ helps put back into the economy the
24 resources that were saved. By creating local markets for
25 these recycled content products, the manufacturing

1 community reduces transportation costs and savings
2 resources, both environmental and economic.

3 --o0o--

4 MR. KOUYOUMDJIAN: Economic development and
5 recycling. Recent studies show that recycling puts more
6 dollars into the economy than disposal. Recycling a ton
7 of waste has twice the economic impact of burying it in
8 the ground producing more goods and services, generating
9 sales.

10 Two recent studies were commissioned by the Waste
11 Management Board: One by U.C. Berkeley and the other is a
12 study called the California Recycling Economic Information
13 Study to measure economic impact of recycling. I have
14 these studies available. I didn't put too many slides up
15 here regarding those. So if anybody wants to see those
16 studies or wants copies of them, please come to me later
17 and I'll get them out to you.

18 --o0o--

19 MR. KOUYOUMDJIAN: The purpose of RMDZ
20 partnerships is to encourage manufacturing from recycled
21 materials.

22 --o0o--

23 MR. KOUYOUMDJIAN: The RMDZ Program is a
24 partnership between the State, local government, and
25 businesses. This partnership benefits businesses in

1 communities by creating local markets for recyclables,
2 creating jobs, increasing the diversion of waste materials
3 from going to local landfills.

4 Loan programs overview. The RMDZ has a nice
5 incentive to offer loans to recycling manufacturing based
6 businesses provides direct low interest rate loans to
7 businesses. Current loan rate is five percent. It's tied
8 to the prime rate. It's every six months, once in June
9 and once in December I think, is when the rates are
10 established by the Board.

11 The business must be located in one of the 33
12 designated RMDZs. Eligible project must show diversion of
13 non-hazardous solid waste from California landfills.
14 Primary purpose of the loan is to assist recycling
15 businesses financially for start-up operations or
16 expansion projects that manufacture recycled content
17 product diverting recyclables from our landfills. The key
18 is that the business is creating a value added product
19 using a material that's being normally diverted into a
20 landfill.

21 --o0o--

22 MR. KOUYOUMDJIAN: Targeted commodities:
23 Construction, demolition materials, organics, composting,
24 paper, plastics, wood, textiles, tires, electronic waste.
25 These are the types of recyclables in which we place a

1 major emphasis in keeping out of our landfills.

2 --o0o--

3 MR. KOUYOUMDJIAN: RMDZ funds can be used for
4 machinery and equipment purchases, acquisition of
5 owner-occupied real property, maximum of a million
6 dollars, leasehold improvements, working capital,
7 refinancing of onerous debt if related to the project at
8 hand. Examples of ineligible uses of loan funds are R&D
9 research and development demonstration projects and
10 expenses related to hazardous waste.

11 --o0o--

12 MR. KOUYOUMDJIAN: Details about the loan
13 program. Type: Direct loans between the Board and the
14 business. Amount: Two million dollars is the maximum
15 that we will loan out on a project not exceeding 75
16 percent of a project's cost. Up to ten years for standard
17 loans. If there is real estate involved we can go to 15
18 years. Fixed rate from term of loan. \$300 at time of
19 application. Half a point due at time of loan funding.
20 Application processing takes approximately 60 to 120 days,
21 depending on the complexity of the project and how quickly
22 paperwork is turned around.

23 --o0o--

24 MR. KOUYOUMDJIAN: Necessary permits must be
25 obtained before approval. Loan applications are processed

1 on a first come, first serve basis and those ready to
2 present to Loan Committee and the Board.

3 --o0o--

4 MR. KOUYOUMDJIAN: Do zone businesses get loans?
5 Answer is yes. We've done 135 loans. So far, over \$80
6 million has been put out. Ten million dollars in loans
7 this fiscal year. And \$19 million is -- about \$19 million
8 is available for next fiscal year. These figures are a
9 cumulative from the program's first loan in 1994.

10 --o0o--

11 MR. KOUYOUMDJIAN: As a result of these loans,
12 an estimated two million tons of materials are diverted
13 from landfill disposal each year.

14 --o0o--

15 MR. KOUYOUMDJIAN: Other services offered by
16 RMDZ. We help finding feedstock, help businesses market
17 their products, access to technical business expertise,
18 refer businesses to other types of financing and grants,
19 coordinate permits, connections with other government
20 agencies. An example is a recyclestore.com website,
21 recycled content products database, and trade shows that
22 we participate in.

23 As far as helping businesses with getting their
24 foot off the ground type thing, we coordinate with small
25 business development centers and those types of resources

1 that are available to businesses.

2 --o0o--

3 MR. KOUYOUMDJIAN: As far as construction and
4 demolition, there is a handout in the back that has a
5 listing of all the website links and what have you. But I
6 just listed one here the Board's database on
7 construction/demolition recyclers. The RMDZ Program has
8 assisted 86 C&D businesses since its inception, businesses
9 that have received loans. Of the above 86 businesses that
10 I mentioned, 22 received an RMDZ loan. Those that deal
11 with wood waste as feedstock are 46. Of those, nine
12 businesses received an RMDZ loan.

13 --o0o--

14 MR. KOUYOUMDJIAN: Our mission. Our mission is
15 to benefit a business community while lessening its
16 environmental impact.

17 --o0o--

18 MR. KOUYOUMDJIAN: And information about the
19 program's website and myself. Thank you for your time.

20 MS. EDWARDS: Thank you, Raffy.

21 Our next speaker is Glen Worthington, Manager of
22 Planning and Environmental Services for the Orange County
23 Great Park. Prior to this appointment, Glen spent five
24 years working on the City of Irvine planning efforts for
25 the former MCAS El Toro and was responsible for the

1 environmental impact assessment as well as planning and
2 zone documents. Glen began working for the City in 1993
3 as a planner in the community development department. He
4 has a Bachelor's degree from the United States Military
5 Academy at West Point and a Master's in environmental
6 studies from the California State University in Fullerton.

7 (Thereupon an overhead presentation was
8 presented as follows.)

9 MR. WORTHINGTON: Thank you very much. Good to
10 be here today. I thought I'd run through some slides and
11 talk about our program.

12 --o0o--

13 MR. WORTHINGTON: I just wanted to start by
14 showing you a typical morning at a C&D site. We usually
15 start with catered breakfast and coffee and bagels and
16 things like that.

17 Actually, this is a picture from the
18 groundbreaking ceremony when we broke up the runways at El
19 Toro and began that process, which was a very big thing in
20 our community.

21 --o0o--

22 MR. WORTHINGTON: This is a picture, pretty
23 illegible, shows the overview of Marine Corps Air Station
24 at El Toro. Base was closed by the Navy, sold, purchased
25 by a consortium led by Lennar Communities called Heritage

1 Fields. We signed a development agreement with them and
2 they gave us a thousand acres of land. So the green is a
3 thousand acres of land roughly that we plan to build a
4 great park on. When I say we, I'm talking about the Great
5 Park Corporation. That's a corporation that has a
6 nine-member Board of Directors, and five of those members
7 are our City Council and the other four are independent
8 directors.

9 --o0o--

10 MR. WORTHINGTON: This is a picture of the
11 winning competition plan that we had. We embarked on an
12 international design competition for what we wanted to
13 have in this park. The winning plan includes canyons,
14 lakes, a cultural terrace, meadows, and a sports park.
15 You'll notice it doesn't have any runways on it.

16 --o0o--

17 MR. WORTHINGTON: Our Board adopted some
18 planning concepts for us to follow to move towards
19 creating this Great Park plan. There are four things --
20 five things listed here. This is all regarding the reuse
21 of materials on the site.

22 One was to use as much material on the site as
23 possible.

24 The other one is be sensitive to the impact on
25 local markets. That was very interesting to me, but there

1 are other C&D recyclers out there in the world. And they
2 made it known to our elected officials that they didn't
3 want to see the quantity of materials that would be
4 generated from a runway recycling project dumped on the
5 market. So we had to be sensitive to that.

6 The Board wanted us to minimize the impacts of
7 trucks in the community, seemed to make a lot of sense.

8 And wanted us to treat the contractor as a
9 partner instead of just another contractor that you'd
10 hire. So we had to establish and wanted to establish a
11 very good working relationship.

12 And finally, they asked us to be creative.

13 And for us to be creative ultimately meant we had
14 to create our own market.

15 --o0o--

16 MR. WORTHINGTON: So this slide shows what we
17 have there. The green is our urban quarry. Those are
18 runways, taxiways, hangers, and some roadways. Our
19 estimate is we have 3.3 million tons of material there.
20 So we have a lot of recycling to do.

21 --o0o--

22 MR. WORTHINGTON: We've chosen to consider the
23 runways as a resource rather than a liability. So we are
24 going to use a concept that our contractor proposed to us,
25 concept called application engineering. I think the other

1 speakers here will know what I'm talking about there.

2 Typically, what we're trying to do is recycle
3 these materials in a way that creates value. So we're
4 going to tear up the runway which includes concrete,
5 asphalt, base material, and we're going to try to find an
6 opportunity to use that material on site, which means of
7 course we have to coordinate with Lennore, the major
8 builder. We have to coordinate with our city, our own
9 city regulatory agencies to be sure that we'll be able to
10 use that material.

11 And last but not least, we've learned through
12 experience -- some experience so far anyway -- more later
13 I'm sure -- that if we're going to say we're going to use
14 recycled materials, we have to demand that recycled
15 materials are included in the project design of all
16 development on the base. Because if we just say it, it
17 will never get speced and it will never get used.

18 --oOo--

19 MR. WORTHINGTON: So here's what we see
20 generally as the benefits of recycling on this base.
21 Reduction in truck traffic which I've also mentioned. A
22 reduction in material costs. Those in the construction
23 industry tell me that material's getting more and more
24 expensive. So to the extent that we can create materials
25 that are useful on the site and then truck them from one

1 side of the site to the other rather than from ten miles
2 or eight miles off the site, we're going to save on the
3 cost of those materials.

4 Also another component of construction is having
5 materials available. So by doing recycling on the site,
6 by putting a plant on the site, we believe we're going to
7 improve on having materials available when they're needed
8 for the contractor.

9 And then finally this is just a great sustainable
10 development opportunity. It's something our Board
11 believes in. And more than that, get a lot of great PR
12 out of having a great sustainable program.

13 --o0o--

14 MR. WORTHINGTON: There are some issues related
15 to recycling. They were brought up by some other
16 speakers. But two that come to mind, air quality permits,
17 Regional Water Quality Control Board permits. If I had
18 any suggestion to the Integrated Waste Management Board,
19 I'd suggest you work with those other guys. Because we
20 walk in there fat, dumb, and happy saying we're doing this
21 great recycling program and they just whack us upside the
22 head with all kinds of permit requirements that may be
23 excessive or may not apply to a recycling program. So
24 there's an interesting dynamic program.

25 The other one is the acceptance of materials with

1 other agencies. Our contractors says he's going to
2 make -- I don't know what these initials ASTM -- a certain
3 size of a crushed aggregate material that can be used in
4 road base, more importantly can be used in pipe bedding.
5 Can be used some of that material can be used as aggregate
6 in new concrete mixes. But doing all that stuff only
7 happens if somebody will accept those materials. And we
8 find that even in the local area we have a large water
9 district. They tend to like virgin material for pipe
10 bedding. So we have to work with them to prove to them
11 that we have a material that will be -- we can make
12 available that's just as good as virgin material.

13 So there's this acceptance of materials issue.
14 And one of the things we've learned over time is that when
15 you're doing a C&D operation, no matter how much you hope
16 you're going to have to be able to recycle, you do wind up
17 with some stuff that's not recyclable. So we have to
18 figure out how to handle that. And for us, one of our
19 challenges is we have to convince the folks who are
20 telling us to recycle that some things aren't recyclable.
21 So there's a challenge there. There's not a lot of that.
22 But on an old base underneath a runway, heaven only knows
23 what we're going to be able to find.

24 And then finally the last thing that tends to not
25 come up as an issue until one starts operations which is

1 that recycling operations are not pretty. They're noisy.
2 They're dusty. You do a lot of dust control. You manage
3 all those kinds of things, but it happens. It's great
4 fun. You know, guys love all the big equipment, you know,
5 banging on runways and things like that. It's great fun
6 to watch. But other folks don't like it in their
7 community.

8 And of course the result of banging on those
9 runways is you get a lot of rock. You put that rock in a
10 great big pile, and we take that big pile and we process
11 that rock to make smaller rocks, the rocks we can use.
12 There's lot of piles of lots of rocks and people find that
13 unsightly. So we want recycling, but we want it to be
14 pretty recycling. So there there's some challenges there.

15 We try to keep people educated. And of course we
16 have these artsy landscape architects who say they're
17 going to light the piles with pretty colors, and then we
18 might have people who want to keep the piles. So we got
19 all those issues to deal with.

20 --o0o--

21 MR. WORTHINGTON: So finally, I just have a
22 couple slides. This is a breaker. And the next slide is
23 a breaker breaking concrete.

24 --o0o--

25 MR. WORTHINGTON: And the next slide is a

1 backhoe picking up a piece of concrete. So that's the
2 virgin material we're going to have on this site, 3.3
3 million tons of it. This is the --

4 --o0o--

5 MR. WORTHINGTON: -- site as it looks today, an
6 aerial view, lots of runway. If you look carefully,
7 you'll see lots of RV storage. You see RVs. We see lease
8 revenue. We want to recycle runway, but we want to keep
9 some RV parking as long as we can. This is where it's
10 going to go.

11 --o0o--

12 MR. WORTHINGTON: That's the site with the Great
13 Park on it. We're hoping to see that sooner rather than
14 later. So we're hoping within five years there will be a
15 good portion of that park developed.

16 And thank you. I guess we're waiting until the
17 end for questions.

18 MS. EDWARDS: Thank you, again.

19 Next is Jack Ezekian, Transportation Engineer for
20 the California Department of Transportation, or Caltrans,
21 in the headquarters division of Design Office of Resource
22 Conservation. He has been with the department for 18
23 years.

24 (Thereupon an overhead presentation was
25 presented as follows.)

1 MR. EZEKIAL: Hi. Thank you. It's nice to be
2 here.

3 --o0o--

4 MR. EZEKIAL: Just a brief overview of what
5 Caltrans is, our mission and goals. Caltrans' mission is
6 to improve mobility across California. And the goals
7 there are the safety, mobility, and to continue on --

8 --o0o--

9 MR. EZEKIAL: -- delivery, flexibility,
10 stewardship, which is to preserve and enhance California's
11 resources and investments.

12 --o0o--

13 MR. EZEKIAL: So Caltrans is made up with twelve
14 different districts that are located throughout
15 California, and headquarters which is here in Sacramento.
16 Throughout the districts, the twelve districts, those are
17 all the design, the construction, and maintenance work
18 that's actually taking place. Here in headquarters is
19 mostly administrative specs and planning, along with some
20 reporting and management is done here at the headquarters
21 in Sacramento.

22 --o0o--

23 MR. EZEKIAL: Again, Caltrans is the largest
24 State agency consisting of approximately 21,000 employees.
25 And their mission is to help manage and maintain more than

1 45,000 miles of California's highways.

2 --o0o--

3 MR. EZEKIAL: I was able to get some photographs
4 are of some Caltrans facilities. I imagine this is down
5 in Los Angeles somewhere.

6 --o0o--

7 MR. EZEKIAL: And there's certainly many miles of
8 this open roadway asphalt pavement.

9 --o0o--

10 MR. EZEKIAL: Also some retaining walls, barrier
11 rails.

12 --o0o--

13 MR. EZEKIAL: Landscaping.

14 --o0o--

15 MR. EZEKIAL: And here we have some maintenance
16 crews maintaining the highways.

17 --o0o--

18 MR. EZEKIAL: So as you've seen in those
19 pictures, most of the C&D debris that would be generated
20 from a typical Caltrans project would either consist of
21 some kind of concrete, asphalt, steel, or wood.

22 --o0o--

23 MR. EZEKIAL: Typically, Caltrans, as a good
24 steward of its resources, would try to incorporate the C&D
25 debris back into the same project whenever possible.

1 Certainly it's not always done. Can't always be done.

2 But one example of this is pavement pulverization.

3 --o0o--

4 MR. EZEKIAL: And this consists of recycling
5 existing pavement and using it for the base for the new
6 pavement that will be going over it. And I have some
7 photos here in just a second. So there's some really good
8 advantages to doing this. There's no hauling involved.
9 The recycling is taking place right there in place.

10 --o0o--

11 MR. EZEKIAL: And we have some photos of that.
12 Milled pavement, the existing pavement blade and moisten
13 compact and then do an overlay on top of it. That's a
14 good example of some of the recycling that can be done in
15 place.

16 --o0o--

17 MR. EZEKIAL: This doesn't happen all the time.
18 We can't always do that. When C&D material is generated
19 from a construction project, it becomes the responsibility
20 of the contractor to dispose of it properly. So the
21 contractor has this material with the concrete or asphalt,
22 and they can either pay to dispose of it in a landfill or
23 reuse it as material in future projects. And typically
24 contractors don't take concrete to landfills all that
25 often. We've noticed that they use it back in future

1 project and Caltrans previously didn't track this. Once
2 it became the property of the contractors, it's their
3 responsibility to dispose of it. And Caltrans never
4 really tracked what the contractor was doing with it.

5 --o0o--

6 MR. EZEKIAL: Now we're doing it. And I'll get
7 into that in just a little bit.

8 Our specifications do allow up to 50 percent
9 reclaimed asphalt concrete to be used in our base as base
10 material. And our standard provisions even allow up to
11 100 percent of this reclaimed material to be used as base
12 material. So that material that the contractor does take
13 can be crushed and reused on future projects for Caltrans
14 as long as it meets the certain gradation and
15 specification for that base material. We can allow up to
16 100 percent of reclaimed material to be used.

17 --o0o--

18 MR. EZEKIAL: So for State agencies, there's a
19 State law, AB 75, which was passed in 1999 requiring all
20 State agencies to divert at least 50 percent of the waste
21 generated from entering landfills by 2004. In this law,
22 Caltrans is considered large State agency, so each of
23 those twelve districts need to submit a report annually
24 and meet the minimum requirements individually separate
25 from each of the other districts. So each year we turn in

1 basically 13 of these reports one for headquarters as
2 well.

3 --o0o--

4 MR. EZEKIAL: Part of AB 75 allows for the
5 recycling of the C&D material. Like I mentioned before,
6 we had never really tracked what the contractor was doing
7 with it. So we needed to know what they were doing and
8 have them report back. We had to write a specification.
9 So Caltrans came up with this form. CEM 2025 is what we
10 call it. The contractor fills out this form once annually
11 and also at the end of each project, and then they send it
12 back to the district recycling coordinator who compiles it
13 and gets it into the AB 75 report.

14 Last year was the first year that we actually had
15 the specification in place for it to be out into all
16 construction projects. Prior to that, while we were
17 developing the specification, we were selecting one
18 construction project per district. We had to write a
19 change order and have the contractor report back what was
20 going on with that material on that particular project.
21 So we were able to get some information over the years
22 past and last year we got quite a bit more. But we're
23 still trying to smooth out that process. And being last
24 year was the first year, it went to all construction
25 projects.

1 --o0o--

2 MR. EZEKIAL: And this is what the form looks
3 like. I'm not sure if you can read it all that well. But
4 the contractor fills it out puts in the type of material
5 that's being generated whether it was concrete, asphalt,
6 metal, the amount, where it was going to, and then signs
7 at the bottom of it. The resident engineer also signs off
8 on this report. But the contractor is the one who fills
9 it out and is certifying that what the information on
10 there is correct.

11 --o0o--

12 MR. EZEKIAL: And here's a sample of one that was
13 submitted last year. So there are 300 tons of asphalt
14 that was taken to diverted from the landfill. Some
15 material is still taken to landfills, but a lot of it is
16 being diverted. I had one of those -- I saw one of those
17 that had 30,000 tons of concrete that was diverted from a
18 landfill just from one project. And at any time Caltrans
19 has, you know, hundreds and hundreds of projects going on
20 throughout the state.

21 So we are feeling that this is a good way to
22 capture what the contractor is doing with the material.
23 So as a result, we're able to see where it's going and can
24 account for it through this solid waste disposal and
25 recycling report.

1 And actually that was my last slide.

2 MS. EDWARDS: Thank you, Jack.

3 Our last speaker will be Adam Barrows. Adam is
4 in his fourth year with Two Rivers Demolition,
5 Incorporated, and serves as the material recovery division
6 manager where he works to minimize the residual waste from
7 demolition activity. At the same time, Adam serves as the
8 general manager of Second Cycle, Incorporated, which is
9 Two Rivers' sister company. Adam's role with Second Cycle
10 is to develop, manage, and oversee the expansion of all
11 material recovery operations which encompass inert
12 material recycling and construction/demolition debris
13 recycling.

14 Adam is a graduate of Indiana University School
15 of Public and Environmental Affairs where he received a
16 Bachelor's of Science Degree in environmental management
17 with an emphasis on water resources.

18 Prior to joining Second Cycle and Two River
19 teams, Adam served as a GIS analyst with the Bureau of
20 Indian Affairs in Alaska as the environmental compliance
21 officer aboard the Emerald Star in the Gulf of Alaska.

22 (Thereupon an overhead presentation was
23 presented as follows.)

24 MR. BARROWS: Hello. I'm going to talk about a
25 lot here. I'm going to talk about demo jobs, recycling,

1 materials off the demo job, source separating of the
2 materials, their markets, finding their markets, as well
3 as markets for materials that are separated from
4 construction, material recovery operations.

5 --o0o--

6 MR. BARROWS: Who we are? Two Rivers is your
7 one-stop demolition shop. We pretty much cover every
8 aspect of tearing down the building. We'll go to a mall
9 and do an interior gut of a department store, a small
10 store or even a large store. We demolish multi-floor
11 urban structures. We're a debris hauler. We're a
12 concrete recycler. We're a C&D debris processor that
13 provides environmental abatement services for lead paint,
14 asbestos removal, mold remediation. And we're
15 consultants.

16 --o0o--

17 MR. BARROWS: How we first look at a job? We
18 look at the material volumes. We look to see how much
19 metal is on the job, how much wood waste is on a job, how
20 much green waste and how much inert materials. Not only
21 does that help us figure out what we need to bid on the
22 job, but it also allows us to decide if we're going to
23 bring in a wood grinder to grind the wood on site and use
24 that -- either sell that as either a walk-on mulch product
25 or fuel to a cogen facility.

1 We look to see what the inert materials are, how
2 much concrete is there. Is there enough concrete where we
3 can transport in our own mobile crushing equipment to
4 process that material which we can sell directly on site
5 to the existing contractor who hired us to go back into
6 the future project on the site, or do we look for other
7 markets in the area, other projects going on and sell this
8 material to those contractors?

9 We also look for the salvagable items that are on
10 the job: HVAC equipment, electrical equipment, mechanical
11 equipment, HVAC equipment such as the cooling towers, the
12 chiller systems that cool large buildings. These all can
13 be potentially reused. So we look for those markets. We
14 track down companies that may be interested in purchasing
15 those from us, and often it works great. They will come
16 in. They will remove it, so it's not something we have to
17 remove. And they will take it away, properly handle all
18 the hazardous materials associated with those items.

19 --o0o--

20 MR. BARROWS: Electrical items are easy:
21 Electrical breakers, switch gear, motor control systems.
22 Those essentially sell themselves. Very easy to get rid
23 of rather than just trashing it for the scrap materials.

24 --o0o--

25 MR. BARROWS: Architectural items. Sometimes we

1 find some architectural items that are worth salvaging.
2 Some old skylights are awful nice and can generate some
3 revenues, wood timbers.

4 We are a for-profit company. We're not one of
5 these dismantling reuse companies. But often we find
6 items that are of value that we will hang onto and market
7 those items.

8 Mechanical equipment; it's the same story with
9 mechanical equipment as it is with the HVAC equipment and
10 raised floors. Raised floors that come out of servers,
11 computer control rooms where all the wiring runs
12 underneath. These floor are made of wood, metal, tile,
13 multiple different things. It's generally something you
14 find yourself throwing directly into the garbage. Well,
15 they're highly reusable, except for the 20 percent of the
16 time when the tile is asbestos containing material and
17 it's too difficult to abate for resale.

18 Finding the right market for all these items.
19 The first thing that we do at Two Rivers and Second Cycle
20 is develop a list of buyers. We look in the back of
21 Demolition Magazine. We look in the newspapers. We look
22 in every periodical for every industry where these items
23 may be able to be reused. And we develop, you know, lists
24 of e-mails for each type of item. And often there's one
25 guy will end up buying a host of these and they market and

1 try to find the end user. But that's something in my
2 business where I don't have time to exactly find the end
3 user in every situation.

4 So what we do is we develop these lists, put it
5 to undisclosed recipients. You attach detailed photos and
6 you record the information such as catalogue number,
7 serial number, and send that out. And more than likely
8 before the week is over all those materials have a home
9 and somebody will pay for the truck to come get them and
10 they're taken directly off the job site.

11 --o0o--

12 MR. BARROWS: Dimensional lumber. As I mentioned
13 with the architectural items, wood, timbers can be
14 re-engineered, remilled and are very valuable to be reused
15 in most construction projects.

16 Rough sawn lumber. If we come to do a demolition
17 at a home that was built in the early 1900s where it
18 actually has the two-by-fours, not what we see nowadays,
19 but generally we save those because people look for those.
20 People have old homes. They want to restore them. And
21 they don't want to put new lumber in it, so we find the
22 old stuff. We hang onto it. It's very valuable to us as
23 it is to somebody trying to refurbish a home. Wood scrap
24 from construction activities. I'll touch on our
25 construction material recovery facility later.

1 But scrap from wood scrap from construction
2 activities is not nearly as beat up as it is from
3 demolition projects. Wood scrap is often, you know,
4 eight- to ten-foot long and can be bolted aside and sold
5 separately. And there's tons of homeowners wanting to
6 make home improvements. And this is something that can be
7 advised for free in Craig's list or a CalMAX or something
8 that turns very quickly. Not to mention that you can
9 reuse it for protecting building entryways or protecting
10 items that will be saved, packaging.

11 --o0o--

12 MR. BARROWS: Items that come off of our previous
13 construction material recovery facility: Cardboard, which
14 is really one of the largest items that we had come
15 through our facility for all the packaging; plate glass
16 from windows; colored glass; film plastics; green waste;
17 scrap wood; concrete primarily from demolition activities
18 not necessarily spoils from new construction. These
19 materials are pretty self-explanatory, soffit stone.
20 They'll send trucks to pick up your cardboard. You know,
21 plate glass, colored glass, means recycling here does
22 great for us on both of those as long as they are
23 separated from each other. Americon Recovery in the Bay
24 Area will send trucks to pick up your bailed plastics and
25 generate a great deal of revenue for our company.

1 Scrap wood, you know, first we want to go for the
2 highest, best reuse, you know, pulling that out. If that
3 doesn't work, we'll go to a mulch product. If that
4 doesn't work, we'll cogen it. And that generates decent
5 money as well. Most of the cogen facilities in California
6 will send trucks to you at no charge. So you really just
7 have the labor, fuel, equipment cost getting the fuel
8 ground and in the truck.

9 --o0o--

10 MR. BARROWS: Issues with recycling on the job
11 site, volumes of materials. A lot of times there's not a
12 sufficient volume. If I'm doing a small job that's mainly
13 drywall and that drywall may be one percent asbestos
14 containing or if there's just a little bit of t-bar
15 ceiling and ceiling tiles, you know, if I don't have the
16 volume, I'm not going to source separate. It's all going
17 into one dumpster. And we generally self-haul, and that
18 material will end up going more than likely to Kiefer
19 Landfill. It has an a very inexpensive tipping fee for
20 us.

21 And once again, we are a for-profit company. And
22 when it's cheaper to dispose of it, we often have to, as
23 sad as that can be sometimes.

24 Storage of materials. Also recycling on the job
25 site, it's difficult to store materials. Sometimes you

1 only have 20 days to complete a job.

2 After this forum today, I will go up to
3 Marysville to where we're doing a demolition of a
4 Wal-Mart. We have 20 days to get it down and gone. We
5 don't have time to bring in concrete crushers on site to
6 recycle that. And we have quite a haul to dump those
7 materials. However, in this case I just got word today we
8 were able to lease a piece of land around the corner short
9 term from this job site in Marysville where we will take
10 that material and we will crush it and sell it to the
11 local markets.

12 So I mean, these are things we work hard on
13 doing. I don't want to sound like we just want to take it
14 to the landfill. It's the cheapest thing. We really work
15 hard on making this right so we can reuse it. And it does
16 generate revenue for it.

17 So time line and storage of materials are huge as
18 well as fuel and labor costs. It's a lot of labor to
19 source separate, and it's a lot of fuel to be sending
20 loads of materials to different areas of town. So
21 definitely some of the issues we have.

22 --o0o--

23 MR. BARROWS: This is a picture of a job we're
24 not quite finished. We got some water on the ground.
25 There's a lot less in this photo left now. This was the

1 old Union Newspaper building just around the corner
2 between 3rd and 4th on Capital. And this was a building
3 where we recycled 99.6 percent I think almost exactly.
4 Almost everything was handled by us on site. We source
5 separated alters, the glass from the windows, the aluminum
6 window frames. I think we had 36,000 tons of concrete
7 that we recycled and sold off of the job site over a
8 20-day period. We had almost 1500 tons of rebar come off
9 this job.

10 And I was talking earlier about the highest best
11 reuse. The trees that were on the job site we first
12 looked at can we reuse these trees for any of our own
13 applications. We just had a demo job in Lincoln where all
14 the trees, all the landscaping we yanked up, and now we're
15 going to put that in our new recycling center we're
16 putting together in Lincoln. That's what we first tried
17 to do with the trees.

18 The second thing we tried to do was we contacted
19 lumber mills to see if we could get these turned into
20 lumber. That didn't work. We didn't have enough time to
21 get any sort of a mulch product made. So the majority of
22 the green waste was ground and sent to cogen.

23 --o0o--

24 MR. BARROWS: This was our material recovery
25 facility for the Del Webb development, Sun City in Lincoln

1 Hills. It's a 6500 or 7,000 home development. And this
2 was kind of a nice deal because we weren't subject to CDI
3 permitting since all the material was on site. It was
4 processed on site before it left the site. So we only
5 required a conditional use permit from the City of
6 Lincoln.

7 For this, we bought in over 40 dumpsters to
8 provide for the development. And they were releasing
9 between 20 and 25 per week and 20 and 25 homes per week
10 were finished or beginning at any point in time. We were
11 very busy here. We purchased our sort line, and all this
12 equipment is the same equipment that processed the World
13 Trade Center debris. This is directly purchased from
14 Taylor Recycling. All the material would go across this.

15 Now construction material, construction waste is
16 light. It's not like demo waste where demo waste unless
17 it's source separated on the job site, it's so compact
18 it's hard to deal anything with. It's processed down.
19 It's so small to be crammed in trucks. So it's nice when
20 you deal with construction waste. It pretty much falls
21 apart. It's something that can be very easily done with
22 manual labor. And this we did close to I think almost
23 like 300 tons of cardboard per month, 400 tons of lumber
24 per month, just about a thousand tons a month. The
25 material was processed through here, and on average we got

1 85 percent or greater on materials. And this project is
2 no longer and we're just finishing up the last few homes
3 now.

4 We tried to get this. Del Webb along with three
5 other contractors are doing a similar development in the
6 Roseville area. Unfortunately, something like this was
7 not pushed there. And we could not compete even as a
8 debris hauler with the contractor who was awarded the
9 project due to flow control. The high tipping fees at the
10 Western Regional Landfill a lot of contractors attribute
11 following flow control. They're making up their own rules
12 thinking they are contractors themselves and it's
13 self-haul when they're hauling. So a lot of material is
14 going to Kiefer Landfill for a very low price, and it
15 doesn't make us competitive to do projects like this which
16 is definitely sad because you know this project alone in
17 partnership with the city of Lincoln really raised their
18 diversion rate I think upwards of almost 70 percent.

19 --o0o--

20 MR. BARROWS: This just shows this is less than
21 just one month's worth of cardboard off of a construction
22 site. It's amazing how many things are packaged in
23 cardboard for construction. Everything from nails,
24 screws, strapping. This is less than one month.

25 --o0o--

1 MR. BARROWS: These are all the plastics, all the
2 CRV off a construction job. Kind of blows your mind all
3 this generated. I mean, you can see it looks like some
4 Tide bottles, milk jugs, everything like that. Imagine a
5 lot of that is coming from these laborers' homes. But
6 also think about a job site this big where you have 2,000
7 laborers a day. And in the hot summer, think about the
8 CRV if they just each drank one bottle of water, one soda
9 a day. That's 2,000 beverage containers per day from a
10 job site coming into our facility.

11 --o0o--

12 MR. BARROWS: And you should have seen how many
13 beer bottles would show up. That's kind of odd. I think
14 probably some of you have stopped by and seen them before.
15 You get a ten-yard dumpster a day of beer bottles coming
16 out of the back of everybody's trucks. You can see this
17 is a good example of how light the wood waste was and how
18 dimensional it is compared to demolition wood waste that
19 is just pulverized beyond belief. This is easily managed
20 in such a clean product that you can really do a lot with
21 it. You can put it through wood grinders with the dry
22 package and make clean nice mulch.

23 --o0o--

24 MR. BARROWS: This shows our waste pile where you
25 can really see how much cardboard is in it and how light

1 it is. It's non-compacted like demolition debris. This
2 allowed us to reach the extremely high diversion rate we
3 did see.

4 --o0o--

5 MR. BARROWS: This is a photo of an electrical
6 substation off of a demo job we did about I think a year
7 and a half ago. And this was a nice case where there was
8 no PCB containing oils in it. And we contacted DoveBid.
9 Because this was such a large item, it's kind of hard for
10 us to sell that for reuse in the state of California or in
11 the western states. So we contacted DoveBid, and they
12 helped us match with a buyer overseas that will reuse this
13 equipment.

14 --o0o--

15 MR. BARROWS: And just the last slide in
16 closing -- in 2003, Demolition and Recycling International
17 ranked us the number 90th international for demolition and
18 recycling company. And then 2003-2004, we were number 88.
19 And 2005, we just found out we were the 81st largest in
20 the world. So we're growing. And we are beginning to
21 view problems, not like expanding the existing mouse trap
22 to catch the one or two percent more diversion, but we're
23 looking at the residual to see how we reduce that and help
24 tighten the loop and close that even more.

25 That's all I have. Thank you.

1 MS. EDWARDS: Thank you, Adam.

2 Now that everyone on the panel has had a chance
3 to speak, we'll start the Q and A session. I just wanted
4 to let you know before we get started before the break we
5 had 44 hits from the people in webland. So thank you for
6 listening in in webland.

7 Do we have any questions from the internet? No.

8 Okay. So I'll turn it over to our mike runners.

9 UNIDENTIFIED SPEAKER: Mr. Ezekial, you indicated
10 that you had a tracking that you put the tracking system
11 in place to try to quantify the numbers beginning in 2005,
12 was it?

13 MR. EZEKIAL: Beginning in 2005, that tracking
14 mechanism, that form we had developed and the
15 specification went out to all construction projects in
16 2005.

17 UNIDENTIFIED SPEAKER: Do you have any aggregate
18 data from 2005 that you could share with us in terms of
19 you know percentages of materials recycled or total
20 tonnages, number one?

21 And number two, I couldn't really read the
22 details on the form. But I was just curious whether or
23 not in terms of calculating tonnages what sort of -- do
24 you have sort of a standardized assumption in terms of
25 weight per cubic foot of the materials to calculate? I

1 mean, if you're pulling up -- you know, well, I think you
2 get the gist of what I'm asking you. If not, I can
3 elaborate.

4 MR. EZEKIAL: The form was kind of hard to read.
5 To get to your first question, the numbers for 2005 have
6 been submitted to the Waste Management Board for approval
7 for the AB 75 report. So I don't have figures yet for
8 that.

9 Contractors were not familiar with the forms.
10 Some of the REs were not familiar as to how to implement
11 it and what to do with it. So we have hundreds of
12 construction projects that were out there, and they were
13 getting a handful of these forms. So this next year we're
14 going to try to go out and be more proactive in helping
15 the resident engineers out in construction. So I think
16 this year we'll be getting more of these forms in. We'll
17 be able to get a better number.

18 While we're developing this specification, like I
19 said, we were still using the form, but it was just going
20 out to one construction project per district. And from
21 looking at those, one construction project would generate
22 a lot of waste debris that was being diverted from the
23 landfill. So the system is working. We're just trying to
24 get a little bit fine tuning it a bit.

25 So far the contractor fills it out in either tons

1 or cubic feet. I'm sorry. It was in metric and now we're
2 changing it over to standard because Caltrans is switching
3 over. But if it's not in tons, it will be in cubic yards
4 or cubic meters. And in the Integrated Waste Management
5 website for AB 75, there are some conversion tables we
6 would use for concrete and asphalt to convert from volume
7 to tons.

8 BOARD ADVISOR BLUE: This is a question for
9 Mr. Barrow. You mentioned that you use CalMAX regularly
10 as well as some other material exchange programs. And I
11 wondered what you thought of the scope of CalMAX as it
12 applies to your business and whether or not you thought it
13 needed to be expanded in any way or if it suits your needs
14 as it stands.

15 MR. BARROWS: I've put a few things on CalMAX,
16 large industrial lights, that sort of stuff that I've had
17 extreme surplus of. CalMAX has kind of turned into Ebay.
18 It's not really a free exchange anymore, at least from
19 what I've read recently. A lot of it seems like there's
20 prices put next to stuff or if you contact that person
21 there's a price associated with the item they're giving.
22 Craig's List, hundred times better. Craig's List, you put
23 it on there and you have 50 E-mails by the end of the day
24 no matter what it is. Free.

25 COMMITTEE MEMBER WIGGINS: Mr. Barrows, what are

1 the rivers in the Two Rivers?

2 MR. BARROWS: Sacramento and American.

3 MR. EDGAR: I have a question for Caltrans. I
4 like your tracking generation side of construction
5 projects. Another key component is a procurement of
6 buying recycled materials from off site, like buying
7 mulches and buying compost and buying base rock from other
8 sources. Is Caltrans keeping track of any level of
9 procurement of use of recycled product from off site
10 sources?

11 MR. EZEKIAL: Certainly, there's the SABRAC
12 report which tracks that purchasing of recycled products.
13 But again, like for a construction project where you're
14 using recycled aggregate base for -- or reclaimed material
15 for a base material, we again allow it. We allow the
16 contractor to use 50 percent, even up to 100 percent. As
17 long as it meets our gradation, we don't track it. We
18 don't require them to submit us any documentation as to
19 where this material is coming from.

20 MR. EDGAR: That's important on the RAC policy.
21 That's great Caltrans tracks that, because the legislation
22 is moving that issue forward. Recently, I've been
23 sponsoring legislation on using base rock as well as
24 mulches and compost for the last five years to try to get
25 information from Caltrans on use of recycled product and

1 there have been no tracking at all. So that would be
2 great if you guys would expand your tracking system to do
3 procurement as well in order to create public policy.
4 Because I produce -- my membership produces base rock and
5 mulches from off-site sources. And when we try to work
6 with Caltrans on that, they don't have a clue how much is
7 being used in order to promote a good public policy on
8 procurement.

9 MR. EZEKIAL: I think you were saying mulch,
10 right? I think that is tracked on the SABRAC report. I
11 can try to get that to you.

12 MR. DICK: Hi, Mr. Ezekial. My name is Greg
13 Dick. I work with the Board's C&D/Green Building Program.
14 And I saw that you had these specifications for CMB up
15 there, but can you tell me if Caltrans has a spec for
16 asphalt shingles into the asphalt mix?

17 MR. EZEKIAL: I don't believe that is allowed at
18 this time to use the asphalt singles into our asphalt
19 pavement. Some specifications, not for Caltrans, but it
20 is allowed like for parking lot use and other things. But
21 when it's on a freeway with the high truck volume and
22 traffic volumes, so far from tests what I've heard we're
23 showing it wasn't working.

24 MR. DICK: Because I've seen a number of states
25 are moving that direction. Even Texas is starting to use

1 recycled asphalt shingles. And I would like to see
2 Caltrans move that direction as well and see if we can
3 figure out a way to make that happen.

4 MR. EZEKIAL: Okay. I know who we can ask on
5 that.

6 UNIDENTIFIED SPEAKER: Hi. For Adam Barrows. We
7 are wondering how many homes did you say the development
8 was, Del Webb?

9 MR. BARROWS: Approximately 6500.

10 UNIDENTIFIED SPEAKER: And did you manage it like
11 the construction debris that was all just hauling --

12 MR. BARROWS: Yeah. It was construction --

13 UNIDENTIFIED SPEAKER: So you don't do
14 construction. You were just handling the material from
15 it?

16 MR. BARROWS: Yeah. Correct. We were
17 handling -- I mean, there are numerous contractors out
18 there, three plumbing contractors managing at any given
19 time. So we were the waste hauler. We had become a
20 franchise hauler for the city of Lincoln. And we owned
21 and operated a material recovery facility. So even on the
22 waste that we were hauling from those homes and the short
23 distance into our facility and we were hauling to the
24 landfill we had to pay franchise fees on it.

25 UNIDENTIFIED SPEAKER: Thank you.

1 MS. CARDOZO: Glenn, I have a question for you.
2 Did I hear you say that the City of Irvine the City
3 Council was supportive of your efforts in requiring that
4 diversion to be built into the plans for the design of the
5 Great Park?

6 MR. WORTHINGTON: You're correct. The City
7 Council does support that effort on the base.

8 MS. CARDOZO: Can you speculate why -- I've
9 heard a lot of times City Councils are not supportive of
10 those kinds of requirements of diversion. Can you
11 speculate why maybe they were in this place?

12 MR. WORTHINGTON: It's tough always to speculate
13 on why elected officials choose to do anything. But in
14 this particular case, you know, there's kind of a back
15 story here. Our agreement with the recycler who's going
16 to do the runway recycling a little more elaborate than
17 this, but simply stated is they're tearing up all that
18 material for free for us. But then they own the material
19 and then we have to buy it back from them at market minus,
20 and obviously we're still negotiating what market minus
21 means.

22 But the one key component I think in that
23 decision was that we were able to find -- actually we went
24 through an RFQ, RFP process and we found not just one by
25 five different recycling firms who said to us they could

1 pick up all that material for free. We have to give them
2 a 60 acre recycling yard and we have to give them some
3 things to do that. But essentially we're getting the
4 removal for free. And I think that was one of the things
5 that made the Council think it was a good idea to push
6 forward with doing recycling.

7 MS. EDWARDS: Are there any other questions?

8 Okay. Then we'll go ahead and wrap up.

9 And I wanted to let you know first, as we've done
10 with previous workshops, we'll be posting the presentation
11 on the website. We're doing a DVD, so that will be
12 available, as well as an audio tape of today's forum.

13 If you have additional questions on these topics,
14 you can always address them to myself or Zane Poulson. If
15 they're local government questions, Zane Poulson and Maria
16 Kakutani. For industry related questions, Clark William.
17 And these are CIWMB staff and RMDZ related questions,
18 there's a link to the zone administrators for that
19 program. And for the speakers today, we'll be contacting
20 them and getting their blessing to provide their contact
21 to you along with all the resources we collect from
22 today's forum.

23 So to conclude I'd like to thank you all for
24 attending -- oh, sorry about that. I gave the general
25 number. Sorry. So that's 6488 for Clark. Thank you,

1 Clark. And thank you, all of you, for attending. And a
2 big thank you for both of our panels, all the panelists.
3 It was valuable information that I'm sure will be useful
4 to everybody. And thanks for making it a great success.

5 (Thereupon the California Integrated Waste
6 Management Board, Construction and Demolition
7 Forum adjourned at 1:00 p.m.)
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1 CERTIFICATE OF REPORTER

2 I, TIFFANY C. KRAFT, a Certified Shorthand
3 Reporter of the State of California, and Registered
4 Professional Reporter, do hereby certify:

5 That I am a disinterested person herein; that the
6 foregoing hearing was reported in shorthand by me,
7 Tiffany C. Kraft, a Certified Shorthand Reporter of the
8 State of California, and thereafter transcribed into
9 typewriting.

10 I further certify that I am not of counsel or
11 attorney for any of the parties to said hearing nor in any
12 way interested in the outcome of said hearing.

13 IN WITNESS WHEREOF, I have hereunto set my hand
14 this 2nd day November, 2006.

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